

Notice of Meeting

Overview and Scrutiny Committee

Date: Wednesday 22 November 2023

Time: 5.30 pm

Venue: Main Hall, Crosfield Hall, Broadwater Road, Romsey, Hampshire,
SO51 8GL

For further information or enquiries please contact:

Caroline Lovelock - 01264 368000
clovelock@testvalley.gov.uk

Legal and Democratic Service

Test Valley Borough Council,
Beech Hurst, Weyhill Road,
Andover, Hampshire,
SP10 3AJ

www.testvalley.gov.uk

The recommendations contained in the Agenda are made by the Officers and these recommendations may or may not be accepted by the Committee.

PUBLIC PARTICIPATION SCHEME

If members of the public wish to address the meeting they should notify the Legal and Democratic Service at the Council's Beech Hurst office by noon on the working day before the meeting.

Membership of Overview and Scrutiny Committee

MEMBER

WARD

Councillor I Jeffrey (Chairman)	Mid Test
Councillor J Neal (Vice-Chairman)	Andover Millway
Councillor G Bailey	Blackwater
Councillor C Borg-Neal	Andover Harroway
Councillor K Brooks	Andover Romans
Councillor D Cattell	Andover St Mary's
Councillor S Gidley	Romsey Abbey
Councillor A Gillies	Andover Winton
Councillor L Gregori	Andover Harroway
Councillor N Gwynne	Romsey Cupernham
Councillor S Hasselmann	Anna
Councillor R Hughes	Andover Harroway
Councillor M Leech	Andover Millway
Councillor S MacDonald	Mid Test
Councillor L Matthews	Andover Winton
Councillor J Parker	Romsey Tadburn
Councillor A Warnes	North Baddesley
Councillor S Yalden	Ampfield & Braishfield

Overview and Scrutiny Committee

Wednesday 22 November 2023

AGENDA

**The order of these items may change as a result of members
of the public wishing to speak**

- 1 Apologies**
- 2 Public Participation**
- 3 Declarations of Interest**
- 4 Urgent Items**
- 5 Minutes of the meeting held on 11 October 2023 5 - 9**

To approve as a correct record the minutes of the meeting held on 11 October 2023.
- 6 Call in Items**
- 7 Urgent decisions taken since last meeting**
- 8 Water Pollution Infrastructure 10 - 16**

The report outlines the roles and responsibilities of different agencies in managing water pollution and infrastructure provision (20 minutes)
- 9 Scoping for Overview and Scrutiny Panel - Regeneration 17 - 22**

To consider the draft scoping document for the Regeneration Task and Finish Panel and comment thereon (30 minutes)

10 Annual Update on the work of the Community Safety Management Group **23 - 46**

An update on the work of the Test Valley Community Safety Group (20 minutes)

11 Updates on Panels

Lead Members to update the Committee on the progress of their Panels (10 minutes)

12	<u>Programme of Work for the Overview and Scrutiny Committee</u>	47 - 57
-----------	---	----------------

To enable Members to keep the Committee's future work programme under review (10 minutes)

ITEM 5 Minutes of the **Overview and Scrutiny Committee**
of the **Test Valley Borough Council**
held in Conference Room 1, Beech Hurst, Weyhill Road, Andover
on Wednesday 11 October 2023 at 5.30 pm

Attendance:

Councillor I Jeffrey (Chairman)

Councillor G Bailey

Councillor C Borg-Neal

Councillor K Brooks

Councillor D Cattell

Councillor S Gidley

Councillor A Gillies

Councillor L Gregori

Councillor J Neal (Vice-Chairman)

Councillor S Hasselmann

Councillor R Hughes

Councillor S MacDonald

Councillor L Matthews

Councillor J Parker

Councillor A Warnes

Councillor S Yalden

Also in attendance

Councillor Z Brooks

Councillor A Johnston

Councillor T Swain

234

Apologies

Apologies were received from Councillors Gwynne and Leech.

235

Public Participation

There was no public participation.

236

Declarations of Interest

Councillor Hughes declared a personal interest in item 9, Impact of Revenue Funding for Community Bodies, in that he was the Chairman of the Trustees and his wife is employed at King Arthur's Way Community Centre. He left the room whilst the item was discussed.

Councillor Gidley declared a personal interest in item 9, Impact of Revenue Funding for Community bodies in that she was the Council's representative and a trustee of the Citizens Advice Bureau.

237

Urgent Items

There were no urgent items.

238

Minutes of the previous meeting

Resolved:

That the minutes of the meeting held on 30 August 2023 be confirmed and signed as a true record.

239

Call in Items

There were no call in items.

240

Urgent decisions taken since last meeting

There were no urgent decisions.

241

Presentation on local policing

Chief Inspector Hayley O'Grady supported by Inspector Paul Holmes gave an overview of what has been happening over the last 6 months. She explained that there is a new Chief Constable whose top three priorities are the relentless pursuit of criminals, exceptional local policing and putting victims first.

There is a new geographical area model covering Isle of Wight, East of the County, West of the County and North of the County and the Area Commander is Paul Savey who is responsible for response, neighbourhoods and CID.

There has been a restructure of the Neighbourhood Policing Team which will be split into 7 areas and will include a named officer in each of the neighbourhoods who will work to improve community engagement, problem solving and to understand communities better. Once the neighbourhoods have been set up Chief Inspector O'Grady will circulate a map and named officer for each area.

Chief Inspector Hayley O'Grady as Test Valley District Commander explained that the current District priorities are; Anti Social Behaviour, Rural non dwelling burglary and Drug related harm. Priorities are reviewed every month.

Plans for the District include Operating Relentless, weekly pro active operations, violence against women and girls and domestic abuse, County Lines, drug related harm, anti social behaviour, rural crime and shoplifting.

Chief Inspector O'Grady explained about Community Partnership Intelligence working with partners to improve intelligence in the community. Intelligence can only be reported by a partner agency however communities can log intelligence through Crime Stoppers or online.

In the future the Police hope to have better engagement with head teachers, improving crime reporting around acquisitive crime and a better focus on rural crime.

Members of the Committee discussed the following;

- Community Intelligence
- Crime Justice Department
- Section 60
- Drones
- Robust system for recruiting and complaints

The Chairman thanked Chief Inspector O'Grady for her presentation.

242 Impact of Revenue Funding for Community Bodies

Consideration was given to a report of the Community Manager which provides an update on the impact of Test Valley Borough Council's revenue funding programme, which provides over £350,000 of funding per year to charitable organisations.

Test Valley Borough Council has long recognised the value of a vibrant and robust community and voluntary sector. The Revenue Funding Programme is one example of how the Council invests resources into supporting and developing the sector to increase the quality of life for residents in Test Valley, whilst also reducing demand on public services.

The programme encompasses a broad range of funding offers, both in terms of funding value and in the nature of projects funded, with a mix of core funding of organisations which the Council would consider to be strategic partners, through to funding for specific elements of well-defined projects.

This report briefs Members on the impact of that funding for the organisations and their service users in the 2022-23 financial year.

Resolved:

That Overview and Scrutiny Committee notes the content of the report and supports the continued monitoring and development of services funded through the Council's Revenue Funding Programme.

243 Climate Emergency Action Plan Update

Consideration was given to a report of the Head of Planning Policy and Economic Development which gave an update on the delivery of the Climate Emergency Action Plan. This followed on from the previous report to the Committee in April 2023.

The Principal Planning Officer (Environment) noted that since the last report, the Council's Corporate Plan for the period 2023-27 (A Place for Everyone – Supporting our communities to thrive) was approved by Council in April 2023.

The Council had five electric vehicles on order, three of which have now been received. The tendering process had commenced for the Test Valley Rural Net Zero Business Service. An update was provided on the number of public electric vehicle charging points in the Borough, based on a national dataset, along with usage figures for the charging points in some of the Council's car parks in Romsey and Andover. The latest data on greenhouse gas emissions for the Borough of Test Valley was shared.

The Portfolio Holder for Climate Emergency, Councillor Johnston advised the Committee that the Climate Emergency Action Plan was being refreshed. A report will go to Cabinet in November to set up a cross party member group to look at the priorities and way forward. It is anticipated that the CEAP will be refreshed by the end of the financial year. The CEAP is intended to include SMART actions.

The Committee discussed the following;

- Cost of solar panels
- Disposal of solar panels
- Sustainability of listed buildings
- Electric vehicle charging infrastructure in the town centre car parks
- CEAP milestones and progress measurement
- Heat pumps
- Biodiversity and tree planting
- Details of the cross party working group

Resolved:

That the update and progress on the implementation of the Climate Emergency Action Plan be noted.

244

Updates on Panels

There was no update on panels.

245

Programme of Work for the Overview and Scrutiny Committee

Councillor Parker raised concern that the Budget Panel's meeting had been moved from 2 October to 24 October which meant that the Fees and Charges report would be considered at Cabinet before the Budget Panel could report back to the Overview and Scrutiny Committee. The Head of Planning Policy reported that a briefing from the Head of Finance was that the Fees and charges report would be deferred until Cabinet on 20 December. That will allow OSCOM to review on 22 November and their recommendations can be incorporated into the final Cabinet report / reported to Cabinet in the usual way.

The Work Programme was updated as follows:

- Add Water Pollution Report/Presentation to meeting on 22 November 2023.
- Add Regeneration scoping report to meeting on 22 November 2023.
- Add Planning Enforcement round table discussion to 3 January 2024.
- Add Move Authority's Monitoring Report to meeting on 3 January 2024.

Following the round table to review the proposals and confirm priorities for topics raised at the Away Day, the Committee agreed to update the work programme as set out in Annex 1 to the report.

Resolved:

- 1. To agree the topics discussed at the Away Day and adopt them onto the work programme.**
- 2. Approve the future work programme.**

(The meeting terminated at 7.57 pm)

ITEM 8 Water Pollution and Infrastructure Provision

Report of the Head of Planning Policy and Economic Development (Portfolio: Planning)

Recommended:

That the report be noted

SUMMARY:

- The report outlines the roles and responsibilities of different agencies in managing water pollution and infrastructure provision.

1 Introduction

- 1.1 The water environment of the Borough is highly valued by the community, particularly the chalk streams and rivers, a number of which are designated of local and national ecological importance, as well as being a key factor in the identity of Test Valley.
- 1.2 The importance of water quality is well recognised by the Council and as such the Overview and Scrutiny Committee has requested a briefing on the issue of 'matters relating to water pollution in regard to infrastructure provision'.

2 Background

- 2.1 The role and responsibility for water quality and infrastructure provision is complex with multiple agencies responsible for delivery, monitoring and enforcement. The source of impacts on water quality also vary. The Council's role with regard to water pollution is limited, with the main responsibilities falling within the remit of other organisations. Particularly, the regulation of agriculture and wastewater treatment works (WwTW), as the main sources of water pollution are outside the scope of the Council's control. However, to an extent, the issue is relevant to the duties of both Planning and Environmental Health.
- 2.2 Southern Water is the water company providing both water supply and wastewater treatment services to the majority of Test Valley. Other water companies provide either water supply or wastewater treatment to some smaller areas of the Borough. Some rural parts of Test Valley are not served by mains water supply or mains drainage and therefore use private supplies and/or non-mains drainage provision.

GOVERNMENT

- 2.3 Defra is responsible for setting the legal and policy framework for England, including the regulatory regime which governs the water industry, advice for farmers, and drinking water quality. Defra is also the lead department for arm's length bodies and regulators.

- 2.4 The Environment Agency (EA) is the Government's environmental regulatory and implements permitting and licensing regimes for water pollution and water quality, together with inspections and enforcement action. It also leads on the Water Industry National Environment Programme (WINEP).
- 2.5 Natural England (NE) is the Government's advisor on the natural environment, including the impacts of water dependent habitats, such as nationally and internationally designated nature conservation sites.
- 2.6 Ofwat (Water Services Regulation Authority) is the economic regulator of the water and sewerage companies, including on the financing and delivery of investment plans, and regulation of customers' bills. They undertake price reviews every five years, taking account of investment under WINEP.
- 2.7 Government and its arm's length bodies and regulators are working to a number of targets and interventions to improve the quality of the water environment and significantly reduce levels of water pollution. The Environment Act 2021 has set targets for pollution improvements and water quality through 2022 Regulations and the Environment Improvement Plan 2023 (EIP23). These build upon the 2017 Regulations which includes restoring 75% of water bodies to good ecological status.
- 2.8 New legally binding targets are in place to significantly reduce pollution from farming and wastewater. Targets include a 40% reduction in total nitrogen, total phosphorus and sediment entering the water environment through agricultural diffuse pollution by 2038, with an interim target of 10% by 2028 and 15% in catchments containing protected sites in unfavourable condition due to nutrient pollution. There is also a target for the total load of phosphorus discharged into freshwaters from wastewater discharges by 80% by 2038. EIP23 has set a further interim target of a 50% reduction in phosphorus from wastewater by 2028. These targets are separate and additional to those specifically related to major WwTW in catchments affected by the nutrient neutrality issue (see para.2.26 below).
- 2.9 Increased monitoring of storm water overflows from 10% in 2015 to over 90% in 2023 has also been implemented, which is expected to be 100% by the end of the year. Additional investment is planned through the Storm Overflow Discharge Reduction Plan and all chalk streams have been designated a priority. Protecting and restoring chalk streams is also a priority under the National Chalk Stream Restoration Strategy 2021.
- 2.10 Increased regulation and inspection of agricultural pollution and slurry and nutrient management, including additional funding, has also recently been announced.
- 2.11 The Government is taking an integrated approach across whole catchment areas, underpinned by improvements to how the water system is managed. Key actions include better integration of water and flood planning, giving the EA the power to issue bigger penalties to water and companies when they pollute, and giving Ofwat through the Environment Act 2021 to link water company dividends to environmental performance.

ROLE OF THE COUNCIL

- 2.12 The role of the Council is concerned with helping to co-ordinate the future provision of sufficient water resources supply and wastewater treatment capacity, including mains supply pipes and sewer infrastructure, for new development through the Local Plan. Evidence is gathered to inform the position with regard to the capacity to accommodate additional development without adverse environmental impacts.

PLANNING

- 2.13 The Council is currently preparing the next Local Plan covering the period to 2040. As part of this work, the Council is identifying the infrastructure provision required to mitigate the impact of new development. New infrastructure will be provided to support new development which comes forward over the plan period. This will be required to meet the needs of the development. This includes water resources and ensuring that there is a sufficient water supply to new development, along with wastewater infrastructure. Through engagement with Southern Water and relevant evidence base documents (such as the Water Cycle Study, see below), the Council gathers a picture of the infrastructure needs of the Borough. This understanding of the challenges faced in relation to the delivery of water infrastructure informs our Infrastructure Delivery Plan (IDP).
- 2.14 The IDP as part of the evidence base is a supporting document which sits alongside the Local Plan. It identifies the infrastructure needs of the Borough covering a range of topics including: highways, education, healthcare facilities and affordable housing. It sets out a picture of the current challenges in providing the infrastructure and identifies where additions or improvements to provision are required.
- 2.15 The Council has undertaken engagement to inform the next Local Plan, including in preparing the IDP. This has involved meetings with Southern Water to understand more about water capacity and infrastructure needs within the Borough. This discussion includes consideration of the current challenges with provision within the area as a whole, and also site specific infrastructure requirements of potential development site allocations. The Council seeks to maintain and a good working relationship with Southern Water to ensure effective communication and engagement is undertaken. This assist the Council is being able to identify future water infrastructure needs.
- 2.16 The provision of sufficient capacity and infrastructure for water supply and wastewater treatment is also considered at the development management stage, as relevant to the proposal, in the determination of planning applications for new development. New residential development will be required to mitigate any impacts upon the water quality of protected sites in order to meet the Habitats Regulations enabling permission to be granted. This is often achieved by the use of nutrient credits where the effects of development is mitigated by removal of nutrients elsewhere in the fluvial catchment. More details are included below at para.2.24 to 2.26.

WATER CYCLE STUDY

- 2.17 The evidence base for the next Local Plan includes the preparation of a Water Cycle Study (WCS) for the Borough, which is currently underway. This will inform the infrastructure and environmental context for future development to 2040, particularly housing. The outputs of the study will also be used as relevant to inform the Council's wider planning functions. It is being prepared in consultation with the Environment Agency, Natural England, Hampshire County Council, Southern Water and other water companies, as relevant.
- 2.18 The scope of the WCS is to assess the current and future position with regard to water resources and supply, wastewater conveyancing and treatment, water quality and environmental standards. This will inform the distribution and phasing of development as appropriate (particularly residential), as well as infrastructure needs for new development. This is in order to ensure that this can take place within the capacity of water and wastewater infrastructure, and that local needs can be met in a manner which protects, and ideally enhances water quality and the environment.
- 2.19 The study will identify the environmental capacity available for development growth within environmental standards, and then the implications of planned development growth, taking into account planned and potential improvements to infrastructure, and measures and wider changes in population and water consumption. This is in the context of the potential scale and location of future development. It will be used to inform the spatial distribution of development and the identification of potential site allocations.
- 2.20 There are a number of plans, studies and strategies which are in place, or are being prepared by local water companies, regulators and other key stakeholders to consider future capacity and environmental constraints. These include: Drainage and Wastewater Management Plans, Water Resources Management Plans, River Basin Management Plans, Water Level Management Plans, and Abstraction Licence Strategies. These will be taken into account including the associated infrastructure upgrades and enhancements and environmental improvements.
- 2.21 Account will also be taken of protected Special Protection Areas (SPA), Special Areas of Conservation (SAC), Sites of Special Scientific Interest (SSSI) and Ramsar site conservation objectives, and the wider issues of biodiversity and climate change as relevant. These national and international nature conservation designations cover the main rivers and coastal and marine waterbodies in and around the Solent.
- 2.22 The Council also works in partnership neighbouring local authorities and the Partnership for South Hampshire (PfSH) has a Water Quality Working Group (WQWG) set out to consider water supply, wastewater treatment and water quality at a sub-regional issue. Its members include local water companies and Government agencies. The aim to ensure that development needs can be met, without compromising the water environment, and that necessary infrastructure investment is made in line with planned future development. This has included the joint commissioning of Integrated Water Management

Studies, to cover similar issues to the current Water Cycle Study which will update this work Borough-wide to 2040.

- 2.23 The WQWG also work collectively on addressing the issue of excessive nitrogen on the SPAs and SACs in and around the Solent and excessive phosphates in the River Itchen SAC. The Council also participates in a similar working group for phosphates in the River Avon SAC. Both of these are in the context of achieving nutrient neutral development.

NUTRIENT NEUTRALITY

- 2.24 Since spring 2019, following advice from Natural England, the Council has been affected by the issue of needing to ensure that new development for residential and overnight accommodation is nutrient neutral (NN) in order to satisfy the Habitats Regulations. In order to achieve nutrient neutrality a development's nutrient budget must be calculated and any residual nutrient load met through off-site mitigation provision to be in place at the point of first occupation. Nutrient budgets will be calculated for each of the allocations in the next Local Plan to ensure that there are nutrient neutral. A number of off-site mitigation solutions are now available on a catchment wide basis for development in Test Valley.
- 2.25 The Solent region SPAs, SACs and Ramsar was one of the first areas in the country to be affected by this issue at a significant scale for excessive nitrates. This applies to the area of Test Valley which falls within the catchments of the River Test and River Itchen and their tributaries, which then flow into the Solent. A small area around Shipton Bellinger and Cholderton fall within the catchment of the River Avon, which is rather affected by excessive phosphates in the River Avon SAC. For the area of the Borough which drains to Chickenhall WwTW (which discharges into the River Itchen), which covers Valley Park and the Hocombe area of Ampfield, this is also affected by excessive phosphates in the River Itchen (in addition to excessive nitrates in the Solent) for the wastewater only.
- 2.26 The Levelling-up and Regeneration Act 2023, includes a new duty on water companies to upgrade major WwTW within catchments affected by the NN issue to the highest technical standards or technically achievable limits (TAL) by 1 April 2030 for both nitrates (N) and phosphates (P). Should the Bill receive Royal Assent this year, a list of WwTW to be upgraded should be published in spring 2024. This would significantly reduce the amount of nutrients in wastewater from developments which are served by WwTW currently without a N permit limit, plus some existing N and P limits may be strengthened. However, upgrades are unlikely to apply to WwTW serving a population of less than a 2,000 threshold, although the Secretary of State will have the ability to lower this threshold to 250 for a specific WwTW. However, even after these upgrades, some degree of mitigation will still be required, though how much is required would likely be significantly reduced in its scale per new home. These specific WwTW upgrades are separate and additional to the more general national reduction targets in pollutants (see para.2.8 above).

ENVIRONMENTAL HEALTH

- 2.27 The Council's Environmental Protection team has a limited and specific role in helping to address concerns about water pollution. They assist residents when water pollution directly affects them, either in terms of amenity impacts and health concerns. They also feed into the planning process, for example to identify, and ensure any necessary remediation of, ground contamination that might cause water pollution and to protect private water supply abstraction sources from impactful new development such as septic tank discharges.
- 2.28 Where the source of a pollution problem is unclear or there is uncertainty as to overall responsibility the Environmental Protection team often provide advice to both members of the public and responsible bodies. The Environmental Protection team is the most likely area of the Council to be aware of heating oil or sewage leaks at an individual property level, but the regulatory response to these incidents would be from the Environment Agency. This team is also involved with the monitoring of a larger number of groundwater boreholes and wells across the area which provide private water supplies, and this information is shared with the Environment Agency whenever there are concerns around health and or wider pollution impacts.

3 Corporate Objectives and Priorities

- 3.1 The Council's Corporate Plan 2023-2027 includes a priority of Environment, which includes protecting and enhancing our natural environment, including on biodiversity and the environmental impacts of development.

4 Conclusion

- 4.1 The importance of preserving the quality of our water courses is of recognised importance. This complex responsibility requires multi agency working, which the Council playing a relatively small part.
- 4.2 Whilst the Council's role is limited, we help to secure mitigation for new development and hopefully improvements where possible, through planning policy development and decision making. This is therefore a narrow remit, but does make a real difference is protecting the environment from further pollution.
- 4.3 The Overview and Scrutiny Committee are asked to note the content of this paper.

<u>Background Papers (Local Government Act 1972 Section 100D)</u>			
None			
<u>Confidentiality</u>			
It is considered that this report does not contain exempt information within the meaning of Schedule 12A of the Local Government Act 1972, as amended, and can be made public.			
No of Annexes:	0		
Author:	David Bibby	Ext:	8105
File Ref:	pt6.17		
Report to:	OSCOM	Date:	22 November 2023

ITEM 9 Scoping for Overview and Scrutiny Panel - Regeneration

Report Lead Member, Councillor Gwynne

Recommended:

- 1. To agree the establishment of the panel and to appoint members to the panel as set out in the scoping document.**
- 2. That the scoping document and the draft panel work programme be approved.**

SUMMARY:

- The Committee is requested to consider the draft scoping document for the Regeneration Task and Finish Panel and comment thereon.

1 Introduction

- 1.1 This report brings forward the scope for a proposed Overview and Scrutiny panel that will focus on the approach being taken to the regeneration of our town centres with a specific focus on the Andover programme.

2 Background

- 2.1 Regeneration is a key deliverable for the Council as part of its commitments in the Corporate Action Plan, the delivery programme of the Corporate Plan. Given the significant nature of the Regeneration projects, members of the Overview and Scrutiny Committee agreed that it should form part of the scrutiny work programme for 2023/24 and be considered as a potential panel.
- 2.2 The scope attached to this report sets out the focus of the proposed panel review, the anticipated value it will add and a draft work programme setting out how the panel will undertake the review leading to a final report back to Overview and Scrutiny in 2024.

3 Corporate Objectives and Priorities

- 3.1 Realising the ambitions of the Masterplans for Andover and Romsey form a key part of the Council's strategic priorities set out in the Corporate Plan. The proposed review to be undertaken by Overview and Scrutiny will enable Councillors to further develop their understanding of the approach being taken, and be an opportunity to review progress and offer feedback that will support the council in delivering these key strategic programmes of work.

4 Consultations/Communications

- 4.1 The scope sets out proposals for how the panel will engage with councillors, officers and where appropriate stakeholders through Andover Vision and Romsey Future to help the panel gather evidence that will inform its work and any future recommendations.

5 Conclusion

- 5.1 Regeneration forms a key part of the Council's Corporate Plan and Corporate Action Plan which will deliver significant benefits for our communities across the Borough. This report seeks approval from Overview and Scrutiny Committee to commence the panel review.

<u>Background Papers (Local Government Act 1972 Section 100D)</u>			
N/A			
<u>Confidentiality</u>			
It is considered that this report does not contain exempt information within the meaning of Schedule 12A of the Local Government Act 1972, as amended, and can be made public.			
No of Annexes:	1		
Author:	Councillor Gwynne	Ext:	N/A
File Ref:	N/A		
Report to:	Overview and Scrutiny Committee	Date:	22 November 2023

Scoping Form**Test Valley Borough Council Overview & Scrutiny Committee****Panel Reviews - Scoping Template**

1	Corporate Priority/Service Area (may be more than one) Andover Regeneration													
2	Lead Member(s)/Chairman of Panel Cllr Neil Gwynne Panel members It is anticipated the Panel comprises of 7 councillors, (the Chair plus 6 panel members) from Overview and Scrutiny Committee: Ideally there will be 3 councillors from North of the Borough, 3 from South of the Borough. OSCOM may wish to consider inviting councillors involved in Andover Vision/Romsey Future to join the panel members in discussions where appropriate and proportionate to do so. All invitations to be issued if/when this scoping document is approved by OSCOM. <table border="1" data-bbox="303 1093 1353 1249"> <tr> <td></td> <td>North</td> <td>South</td> </tr> <tr> <td>Panel members</td> <td></td> <td></td> </tr> <tr> <td></td> <td></td> <td></td> </tr> <tr> <td></td> <td></td> <td></td> </tr> </table>			North	South	Panel members								
	North	South												
Panel members														
3	Portfolio Holder(s) Cllr P North, Cllr N Adams-King													
4	Key Areas of Focus Past, present and future of the regeneration programme. The focus will be on the Andover programme given its greater complexity, cost, resource demand and duration. But reference will also be made to the Romsey regeneration for purposes of comparison. An initial draft work programme is attached.													
5	What will be developed or reviewed? A health check on: <ul style="list-style-type: none"> • How the regeneration programme got to its current position, and whether there are any key learning points from that. • What the current situation is, and whether there are any additional actions on communications etc. warranted. 													

	<ul style="list-style-type: none"> • What the plans are going forwards, and how the council balances the need to drive for regeneration vs the need to ensure sufficient maintenance/improvement and vibrancy of the current town centres. (A key example is how is the council working to increase footfall in Andover town centre in order to make it easier to attract developer investment – and to do so BEFORE the latter stages of the Masterplan are implemented). <p>This ‘health check’ to also propose at what point/milestone should a further health check be undertaken by the Overview and Scrutiny Committee.</p>
6	<p>Rationale – Why now/why at all?</p> <p>Regeneration is a key deliverable for the Council and is therefore taking up a lot of thought, time and money from both officers and councillors. It’s successful final delivery – and just as importantly for a change programme of this magnitude, the transition period between now and completion – will have major impact on Andover and its residents. Periodically throughout that change programme, therefore, it warrants a different perspective to be taken. Cabinet will be heavily involved in decisions about, and updates from, regeneration. OSCOM periodically taking their own look at progress, and the options going forwards, is absolutely in line with what OSCOM is for. Particularly as decisions about regeneration will need to be made by the whole Council.</p>
7	<p>Anticipated Benefits</p> <p>Both a wider and deeper understanding of regeneration amongst non-cabinet members – not only those on the panel, but also those who read the subsequent panel report.</p> <p>Also feedback from the panel that may challenge and/or support assumptions/options agreed in cabinet. Whether it is a challenge or an expression of support, the aim will be to add value.</p>
8	<p>Resource Implications</p> <p>This scoping document was created following discussions with officers including the Head of Planning Policy and Economic Development, the Head of Strategy and Innovation and the Regeneration Manager. . As and when this scoping document is approved, then the amount of officer time required will be assessed – but those earlier discussions did not anticipate an issue with resourcing the support to this panel, as it is described in this document.</p>

9	<p>Are there any Partner Organisations involved in the Project? If so, which?</p> <p>Comparisons with other, relevant, regeneration programmes will be part of the process – but it is not intended that there are any partner organisations directly involved.</p>
10	<p>Will you require external partners to attend the Panel?</p> <p>Potentially – dependent on whether sufficient information can be gathered about other regeneration schemes without such attendance.</p>
11	<p>Does the Project require Public Involvement?</p> <p>Yes – to test the public understanding of the current state and plans. This will be done as much as possible (potentially exclusively) via attendance at Andover Vision/Romsey Future meetings. But the latter stages of the work programme (attached) include a possible additional meeting with representatives of the public.</p> <p>NB If such a public meeting takes place, its purpose will be to address the extent to which Andover Vision can be an effective communication channel during the transition from now to the completion of the Andover Masterplan. Its purpose will not be to challenge the transition schedule itself.</p>
12	<p>How will the Project assist the achievement of a Corporate Priority or Priorities?</p> <p>By increasing the number of councillors with a detailed understanding of regeneration. And by using their different, collective, perspective as a check on progress/options for this key Corporate Priority.</p>
13	<p>What do you want OSCOM to do now?</p> <p>Approve the establishment of this panel.</p>

WORK PROGRAMME FOR OSCOM PANEL ON ANDOVER REGENERATION – INITIAL DRAFT

TYPE OF ACTION	DETAIL	OUTPUT
Meeting Presentations	Launch meeting, to include review of this work programme. Plus an officer presentation on Andover and Romsey regeneration history/current plans (including phasing/transition). Presentation from Head of Finance and Revenues re funding of Andover regeneration – options considered, and agreed approach.	Any revisions to this work programme. Confirmed dates.
Observation Round table	Panel members to attend councillor meetings of both Romsey Future and Andover Vision. Immediately after each of which a Q&A round table to be held with Cllr N Adams-King and Cllr P North respectively.	Increased understanding of how these two bodies operate, and how they can/do act as comms channels re regeneration.
Observation	Panel members to attend stakeholder meetings of both Romsey Future and Andover Vision.	Increased understanding of similarities and differences between these two bodies.
Presentation	Officer presentation and – as appropriate – presentation from other councils, re regeneration programmes commenced/completed elsewhere.	Increased understanding of potential alternative approaches – as well as similarities.
Round table	Q&A round table session with portfolio holders nominated by the Leader of the Council, Cllr P North. Head of Finance and Revenues to also be present. Premise being “ <i>what if regeneration was not something that needed urgent attention – what other priorities would warrant investment in its place?</i> ”	Increased understanding of what the opportunity cost of regeneration is, in terms of what other possible investments may be being reduced or delayed.
Review	Panel members to review output to date	Preparation for SWOT Workshop
Public engagement workshop	This is a potential step, that will be decided upon following the presentation re other regeneration programmes (two steps earlier). Namely to gather input from selected individuals, businesses and organisation representatives – for them to provide panel members with their understanding, support for, and any concerns about the regeneration programme.	Additional input to the SWOT Workshop (below)
SWOT Workshop	Brainstorming session to create panel's SWOT analysis of the regeneration programme to date – with the focus being on the three bullet points in point 5 of the scoping form.	Documented SWOT analysis Agreement on when a further health check should happen
Draft report	Panel chair to create initial draft in conjunction with officers	Draft panel report
Finalise report	All panel members to review. Updated report to be submitted/presented to OSCOM for approval. If approved, report to be presented to full council by panel members.	Agreed panel report

ITEM 10 Report on the work of the Test Valley Community Safety Group

Report of the Community Engagement Manager (Community Safety); on behalf of the Test Valley Partnership.

Recommended:

- 1. That the report be acknowledged and partnership approach be endorsed.**
- 2. That Officers bring a report back to Overview and Scrutiny in autumn 2024 to give an annual update on the work of the Community Safety Management Group.**

SUMMARY:

- A report on the work of the Test Valley Community Safety Group over the past twelve months and the priorities for the year ahead.

1 Introduction

- 1.1 This report follows previous reports the last of which was in November 2022, in regard to specific elements of work undertaken by the Community Safety Management Group (CSMG).
- 1.2 This report summarises the priorities of the CSMG and gives examples of some of the projects and operations it has initiated and operated, its successes and challenges over the past twelve months.

2 Background

- 2.1 The CSMG is a sub-group of the Test Valley Partnership and comprises of the statutory Community Safety Partners (TVBC; Police; Fire & Rescue Service; NHS Integrated Care Board; Probation), plus other relevant local Community Safety Partners such as Registered Social Landlords, Neighbourhood Watch, Town Centre and BID managers, amongst others.
- 2.2 It enables organisations working locally in this sector to respond to the needs of communities in a co-ordinated and organised way by sharing skills, resources and data. The group addresses community safety specific issues on a tactical and localised level. This allows for responsible authorities and other local agencies and partners to work in partnership to develop and implement strategies to tackle crime, disorder and anti-social behaviour priorities locally. The group considers and plans responses to key issues arising, hotspots, and the planning and implementation of measures for an action plan to address the identified priorities.
- 2.3 Officers from TVBC also attend monthly confidential Police's Tactical Command Briefing Meetings to help ensure that effective two-way communication and co-ordination is maintained on key issues between the CSMG and Police. CSMG priorities are a standing item on this agenda.

3 Partnership Objectives and Priorities

3.1 In October 2023, the Test Valley Partnership assessed and decided their community safety priorities for 2023/4. These now include new duties on the partnership such as the Serious Violence Duty, and national priority in regards to Violence against Women and Girls:

- Violence Against Women and Girls (VAWG) – providing support/advice for victims to improve the ease of reporting; develop prevention via educational messaging on positive behaviours / relationships.
- Serious Violence - Sharing info and intelligence, in particular on raising awareness of how organisations can do this.
- Anti-Social Behaviours - Focusing on engagement, on the positive narrative to address public perceptions, developing/enabling positive activities for young people.
- Fire - Education and risk, data sharing; Awareness of support and resources available (i.e. Safe & Well Visits)
- Fraud – Awareness and barriers to reporting.
- Drugs – to co-operate to reduce the impact of drug related harm.

3.2 In addition, monthly sub-group casework meetings (Community Multi-Agency Risk Assessment Conferences) are also held in the North & South of the district with all relevant partners to discuss and plan for cases on an individual basis.

3.3 A further series of monthly partnership meetings of relevant members continues to take place under the auspices of 'Operation Fortress', focusing on intelligence sharing and co-ordination of issues surrounding drugs and their related harms.

4 Context

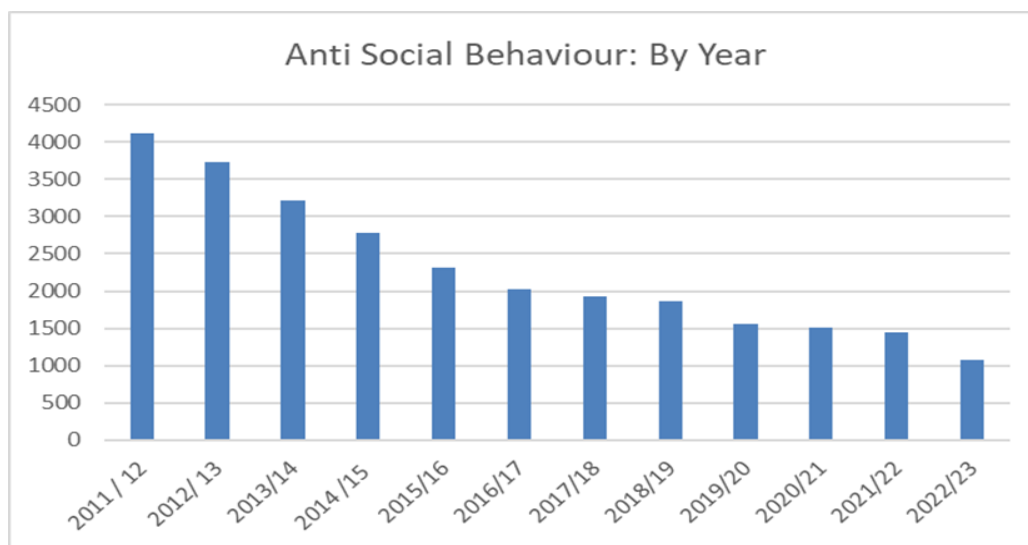
4.1 The diverse nature of the Community Safety Management Group, incorporating statutory, voluntary and third sector organisations linked to community safety allows for a wide range of information, skills, capacity and intelligence to be brought to the group and incorporated into discussions and projects. It also allows for important messages around crime prevention and public safety to be disseminated to these groups and their wider community networks.

4.2 In 2022/23, Total Crime in Test Valley increased by 420 reports (5%) to 8,793. Crime reporting levels increased in each quarter of the first half of the year, before falling in the latter half. The highest levels of reports took place in July and October. January and February showed the lowest rates. Hampshire overall noted an 8.2% increase in 2022, in line with Police recorded crime nationally. A full breakdown of the figures is shown in Appendix A.

4.3 Data in regards to Serious Violence levels in Test Valley show that for the period 1st March 2022 – 31st May 2023, incidents numbers were unchanged for the same period the previously. Test Valley District shows the 6th lowest levels of reports of Serious Violent crime in 202 in the county. This equates to a proportion of 1.5 people per 1,000 residents, considerably lower than the Force average of 2.4/1,000.

5 Anti-Social Behaviour

- 5.1 Analysis of the available data shows that reports of incidents of ASB made to Police have continued to fall by a further 374 incidents (25.7%) to 1,079 in 22/23. The number of reports continued to fall year-on-year in each quarter.
- 5.2 From its peak in 2011 at 1,234 in Quarter 2 of that year, reports have fallen to 224 in Quarter 4 of 2022/23.
- 5.3 Countywide, Test Valley District recorded the (third) lowest levels of ASB over the year improving from 6th the previous year, without adjustment for population levels.



- 5.5 Online reports of incidents of Anti-Social Behaviours to Test Valley Borough Council's Community Team rose by 27 to 151 in the year from 1st May 2022 – 31st May 2023. Of these 85 were received from Northern Test Valley, with 56 from Southern Test Valley.

6 Partnership Projects

- 6.1 The CSMG co-ordinates a range of operations and projects to help address the priorities and key issues identified. The full details of the partnership operations and projects undertaken and monitored via the CSMG during 2023/23 are outlined in Appendix A.
- 6.2 Further projects have been undertaken and supported since this time and over the summer of 2023 have included a range of inclusive summer youth diversionary activities across Andover and the South of the Test Valley. These include a range of activities such as sports and skate events to engage young people at risk of committing Anti-social behaviours or crime, and to help break down barriers between these and the agencies supporting and enforcing them.
- 6.3 In addition, a series of 'Half-Term Hangouts' took place in the southern Test Valley, and a targeted Youth Partnership Day was held in Romsey with a range of partners and which included the 'Drugs Bus' which had been successful in previous years in helping educate and divert young people from negative behaviours.

- 6.4 The annual Big Band Buffet was held in Stockbridge in November 2023, with a full capacity of older and vulnerable people attending. 14 partner agencies supported the event providing advice and support to stay safe and well in the community, and to advise of the relevant support services available to them. Overall, 100% of those attending thought the event was 'good' or 'excellent'. This was the ninth time the event had been held since 2014.
- 6.5 In October 2023, Test Valley CSP, in collaboration with Southampton, Winchester and New Forrest CSPs, bid for and were awarded a total of £299,998 from round 5 of the Homes Offices' 'Safer Street Fund'. This funding will jointly contribute towards the TVP properties over 2023/4 and 2024/5 in the following priority areas –
- Work with partners to expand Independent Sexual Violence Advisor (ISVA) and Independent Domestic Violence Advisory (IDVA) services in the southern areas of the district.
 - To deliver 'VAWG' based Behavioural change work and establish a local Women's Safety Charter across these areas.
 - A provide a joint Burglary and property marking initiative using Select DNA, as promoted by the Home Office, to be distributed to repeat victims and others at highest risk, and those who may be fearful or vulnerable. Evaluation shows that this can help to have a significant impact to reduce burglary.
 - Additional CCTV units to cover the Crossfield Hall car park to help address reports of theft of and from motor vehicles in the area.

7 Other Aspects

- 7.1 In July 2023 a new Domestic Homicide Referral (DHR) was received to the Test Valley Community Safety Partnership. An independent Chair has been appointed to oversee the process and draft the learning and recommendation report. At the time of writing, a scoping exercise of partners involvement has been completed and the DHR panel is due to meet to progress the process from December. A parallel 'Safeguarding Adult Review' is being held by the Hampshire Safeguarding Adults Board, and plans to incorporate the separate reviews are being investigated.
- 7.2 To date the Partnership are still awaiting permission from the Home Office to publish the previous DHR report in respect of 'Nicole'.
- 7.3 The Partnership also have a new duty to undertake 'Offensive Weapon Homicide Reviews', however no such referrals have yet been received locally.
- 7.4 The Partnership also continues to work closely with the Police and Crime Commissioner and the 'Violence Reduction Unit' on the new duties around Serious Violence and VAWG; along with their countywide ASB Taskforce; Strategic and Tactical Violence Reduction Partnerships; Intervention, Evaluation and Opportunity Working Group on knife crime, (including in supporting the proactive 'Operation Sceptre' weeks of action); and Restorative Justice programmes, in particular.

8 Equality Issues

8.1 None

9 Other Issues

9.1 Environmental Health Issues - none

9.2 Sustainability and Addressing a Changing Climate - none

9.3 Property Issues - none

9.4 Wards/Communities Affected – none

10 Conclusion

10.1 Overall, levels of crime and ASB remain generally low in Test Valley but with areas of fluctuation. The CSMG continues to work constructively in partnership to meet the identified priorities, and the allocation of funds from the SSF5 funding will help to support this, particularly across the new duty areas.

<u>Background Papers (Local Government Act 1972 Section 100D)</u>			
None			
<u>Confidentiality</u>			
It is considered that this report does not contain exempt information within the meaning of Schedule 12A of the Local Government Act 1972, as amended, and can be made public.			
No of Annexes:	1	File Ref:	N/A
Officer:	Andrew Pilley	Ext:	8640
Report to:	Overview and Scrutiny Committee	Date:	22 November 2023



Test Valley Community Safety Partnership:

Strategic and Serious Violence Assessment 2022/23

June 2023.

This assessment incorporates data from members of the Test Valley Partnership and Community Safety Management Group of incidents in relation to Crime, Anti-Social Behaviours, and Community Safety in the Test Valley district for the period from 1st April 2022 to 31st March 2023, unless where stated otherwise. This assessment was considered and approved by the Community Safety Management Group in July 2023.

Test Valley District Crime Data (2022/23 vs 2021/22): ¹

Crime Type:	No.	Change: n.	Change: %.
• Homicide	1	(-3)	(-75%)
• Violence with Injury	1,041	(+28)	(-2.6%)
• Violence without Injury	2,625	(+93)	(+3.8%)
• Rape	147	(+17)	(+13.1%)
• Other Sexual Offences	265	(-1)	(-0%)
• Robbery of Business	2	(-4)	(-33%)
• Robbery of Personal Property	44	(-10)	(+18.5%)
• Residential Burglary	365	(-1)	(-0%)
• Burglary (Business and Community)	224	(+25)	(+12.6%)
• Vehicle Offences	548	(-29)	(-5.2%)
• Theft from person	47	(-13)	(+21.7%)
• Bicycle Theft	50	(-12)	(-19.4%)
• Shoplifting	485	(+270)	(+125%)
• Criminal damage	704	(+41)	(+6.1%)
• Arson	22	(+6)	(+72%)
• Trafficking of Drugs	44	(-5)	(-10.2%)
• Possession of Drugs	214	(+24)	(+12.6%)
• Possession of Weapons	86	(+3)	(+3.6%)
• Public Order	1,045	(+63)	(+6.4%)

1: 'Interact'; Office of the Police and Crime Commissioner for Hampshire & IOW.

2: Hampshire CC (Prevent Partnership Board)

4: Aster Housing

6: Vivid Housing

8: Test Valley Borough Council.

10: Andover BID.

12: Hampshire Domestic Abuse Partnership

14: Hampshire Violence Reduction Unit Strategic Needs Assessment March 2023 / Tactical Violence Reduction Partnership June 2023.

15: Hampshire County Council VRU Problem Profile Nov. 2022

16: Hampshire Police VWAG Taskforce May 2023.

3: Test Valley Community Safety Management Group

5: Hampshire Police

7: Abri Group

9: West Hampshire Clinical Commissioning Group

11: Yellow Brick Road

13: Sovereign Housing Assn.

17: Hampshire Fire & Rescue Service.

• Anti-Social Behaviour	1,079	(-374)	(-25.7%)
• Total Crime	8,793	(+420)	(+5%)

In 2022/23, Total Crime in Test Valley increased by 420. Reporting levels increased in each quarter of the first half of 2022/23 (n= 2,288 +137; 2,356 +299) before falling in the latter half, (n= 2,179 -6; 1,970 – 158) ¹. The highest levels of reported crime took place in July (857, up from 753 in the previous year), and October (796). January (627), and February (646 up from 645) showed the lowest rates. ¹ Within Hampshire there have been 175,728 offences recorded throughout 2022 which is an 8.2% increase (+13,388) compared to 2021, this increase is in line with Police recorded crime nationally. ¹⁴

On a ward levels basis, the highest levels of reports were made in St Mary's (1,358, down 307 / 18.4%); Romans (830) and Winton (830, up 166). In the South of the District the highest levels of raptors were made in Abbey Ward (501, down 31). Where considered on a per population basis, the trend showed that Downland (154.64 / 1,000), St Mary's (136.14 – down from 161.9), Romans (98.4), Abbey (92.62 – down from 113.8), showed the highest rates ¹. Valley Park (18.18) showed the lowest proportionate rates. ¹

1,548 reports had a 'flag' referencing a domestic incident, of which the largest proportion (858) were classed as 'violence without injury'. 95 reports included reference to a bladed weapon, the majority of which were included in the 'possession of a weapon' category. 223 crimes include a reference to hate, of which the majority were listed under 'violence without injury' or 'public order' offence categories. A total of 197 incidents were recorded as 'Hate Crimes', (period 1/7/21 – 30/6/22) up from 14 in 2021/22¹. Of these 108 were classified as 'Race Hate' (up 3), 5 were related to faith or religion (down 1); 10 (+3) were linked to gender, plus 34 sexuality related (Unchanged). Reports of disability related hate crimes fell by 4 to 39. ¹

Anti-Social Behaviour:

Analysis of the available data shows that reports of incidents of ASB made to Police have continued to fall by a further 374 incidents (25.7%) to 1,079 in 2022/23. The number of reports continued to fall year-on-year in each quarter: Qtr. 1: 334 (-29.1%); Qtr. 2: 21 (– 28.3%); Qtr. 3: 200 (-30.8%); Qtr. 4: 224 (-17%).

From its peak in 2011 at 1,234 in Quarter 2 of that year, reports have fallen to 224 in Quarter 4 of 2022/23 (latest available figures).¹

1: 'Interact'; Office of the Police and Crime Commissioner for Hampshire & IOW.

2: Hampshire CC (Prevent Partnership Board)

4: Aster Housing

6: Vivid Housing

8: Test Valley Borough Council.

10: Andover BID.

12: Hampshire Domestic Abuse Partnership

14: Hampshire Violence Reduction Unit Strategic Needs Assessment March 2023 / Tactical Violence Reduction Partnership June 2023.

15: Hampshire County Council VRU Problem Profile Nov. 2022

16: Hampshire Police VWAG Taskforce May 2023.

3: Test Valley Community Safety Management Group

5: Hampshire Police

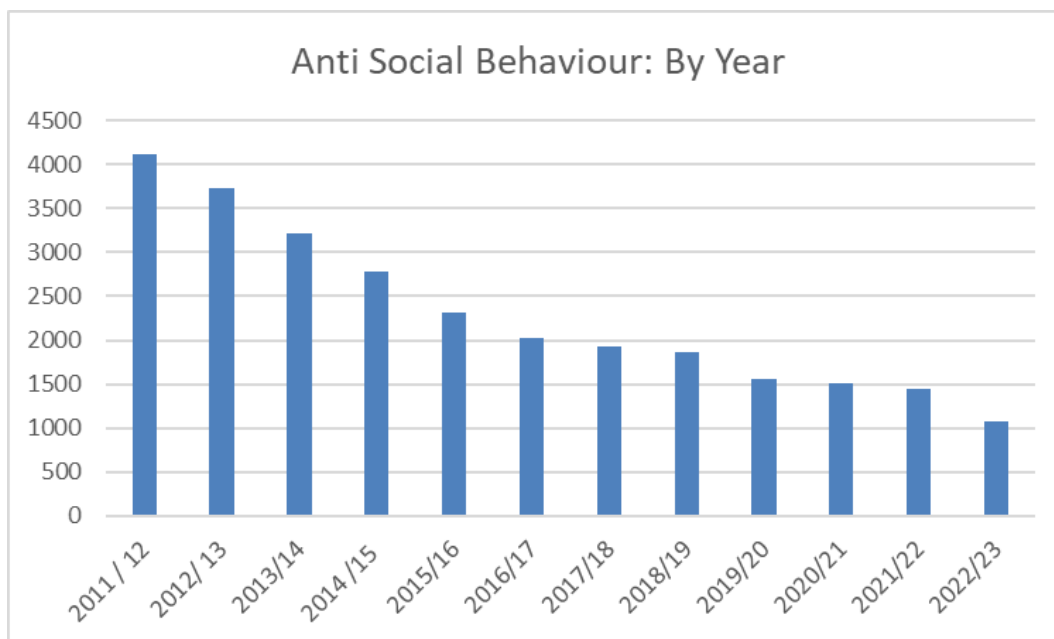
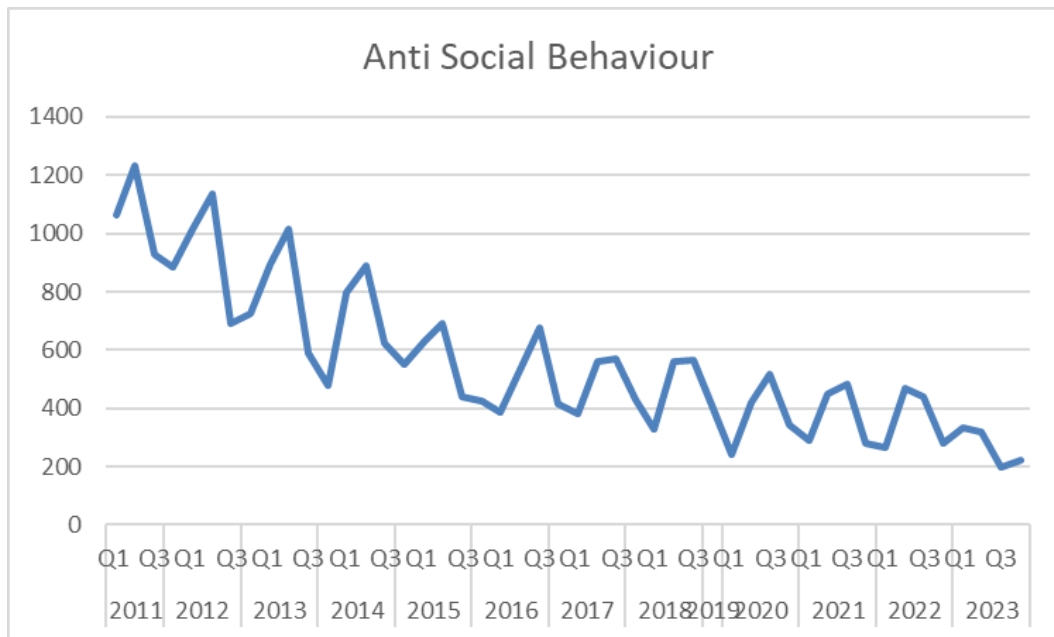
7: Abri Group

9: West Hampshire Clinical Commissioning Group

11: Yellow Brick Road

13: Sovereign Housing Assn.

17: Hampshire Fire & Rescue Service.



When considered by Ward, the highest levels of reports of ASB remained noted in St Marys (278: 195 - 83); Harrowway 99; Romans 81, and Abbey (88, down 44) wards ¹. Countywide, Test Valley District recorded the (third) lowest levels of ASB over the year improving from 6th the previous year, without adjustment for population numbers ¹.

1: 'Interact'; Office of the Police and Crime Commissioner for Hampshire & IOW.

2: Hampshire CC (Prevent Partnership Board)

4: Aster Housing

6: Vivid Housing

8: Test Valley Borough Council.

10: Andover BID.

12: Hampshire Domestic Abuse Partnership

14: Hampshire Violence Reduction Unit Strategic Needs Assessment March 2023 / Tactical Violence Reduction Partnership June 2023.

15: Hampshire County Council VRU Problem Profile Nov. 2022

16: Hampshire Police VWAG Taskforce May 2023.

3: Test Valley Community Safety Management Group

5: Hampshire Police

7: Abri Group

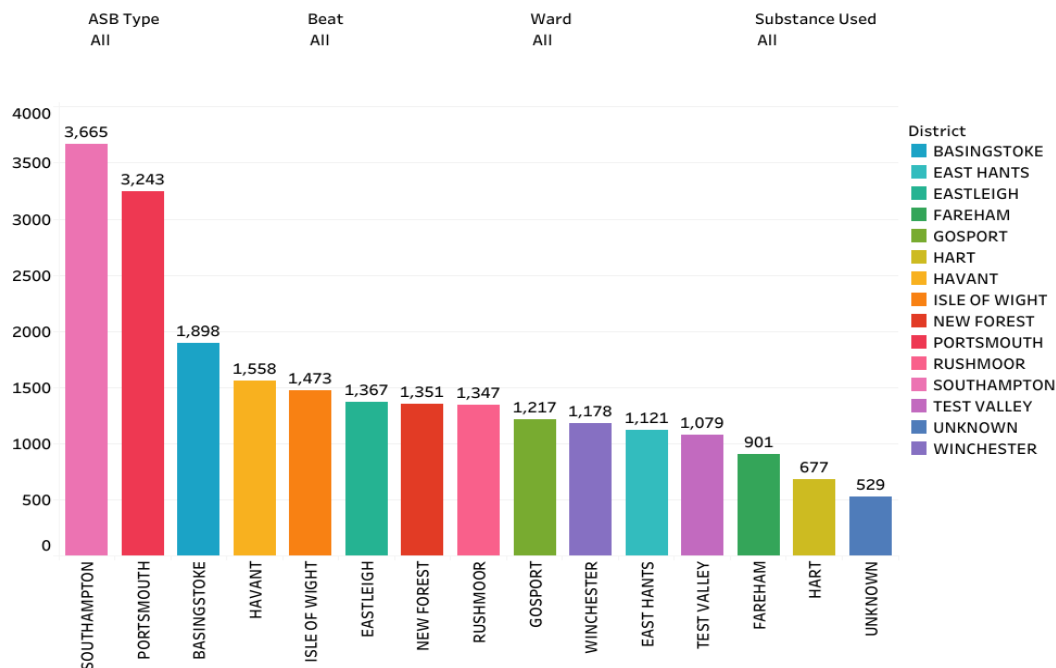
9: West Hampshire Clinical Commissioning Group

11: Yellow Brick Road

13: Sovereign Housing Assn.

17: Hampshire Fire & Rescue Service.

ASB by District

[Return to Contents](#)


- Chart is shown for information and contextual purposes and is to be redacted from published version.

Online reports of incidents of Anti-Social Behaviours to Test Valley Borough Council's Community Team rose by 27 to 151 in the year from 1st May 2022 – 31st May 2023⁸. Of these 85 were received from Northern Test Valley, with 56 from Southern Test Valley.⁸

During 2022/23, the Aster ASB Team managed 177 cases of anti-social behaviour in Test Valley in the last 12 months, 97% of these were resolved successfully through non legal interventions and partnership working. The team also managed 78 domestic abuse cases where they supported victims and survivors with their housing. Aster applied for and were granted 4 injunctions with the power of arrest attached for issues varying from noise, drugs and arson, 2 Suspended Possession Orders granted, and 6 possessions. It is noted that possession in and as of itself is not seen as a success but highlights the work and decisions have had to make to safeguard the community. Aster also donated £5,000 to the Yellow Brick Road Projects to support youth work in the area⁴.

Sovereign Housing Associations Anti-Social Behaviour team dealt with a total of 26 cases (22 cases in Andover and 4 in Romsey), between April 2022 and May 2023. The majority of cases involved neighbour nuisance and bullying, and they obtained 2 'without notice' injunctions to help address these¹³. Vivid Housing have dealt with a total of 15 cases in this period (from 25 in 2021/22), plus 13 cases relating to Domestic Abuse cases (previously 12). No evictions or injunctions for ASB were sort,

1: 'Interact'; Office of the Police and Crime Commissioner for Hampshire & IOW.

2: Hampshire CC (Prevent Partnership Board)

4: Aster Housing

6: Vivid Housing

8: Test Valley Borough Council.

10: Andover BID.

12: Hampshire Domestic Abuse Partnership

14: Hampshire Violence Reduction Unit Strategic Needs Assessment March 2023 / Tactical Violence Reduction Partnership June 2023.

15: Hampshire County Council VRU Problem Profile Nov. 2022

16: Hampshire Police VWAG Taskforce May 2023.

3: Test Valley Community Safety Management Group

5: Hampshire Police

7: Abri Group

9: West Hampshire Clinical Commissioning Group

11: Yellow Brick Road

13: Sovereign Housing Assn.

17: Hampshire Fire & Rescue Service.

although various early intervention outcomes such as mediation referrals, tenancy warnings, Acceptable behaviour contracts were successfully used over this period ⁶.

The Andover Business Improvement District [BID] operate a team of Rangers who undertake high-visibility patrols of the town centre, who have authorised powers to enforce the Public Space Protection Order in the area. Of the incidents most relevant to this process, their highest levels of reports made during the year were for Begging (41 – down from 146); Young People (109 – up from 69); and Drug Use (38, down from 44).

Within this data the highest levels of reports for Begging took place in Quarter 1 (17, down from 70), with report rates falling quarterly to 5 in Quarter 4 (previously 10). For Youth reports, peaks were noted in April (19, down from 26), July (14), August (16) and September (13), falling to 2 in both December and January.

Rangers also recorded 13 (down from 25 in 2021/22) breaches of the Public Spaces Protection Order, which 5 (down from 17) pertained to antisocial behaviours resulting from the consumption alcohol, 2 requiring dispersal, and 2 (down from 7) of public defecation or urination ¹⁰.

Domestic Abuse:

In Test Valley, a total of 1,531 reports of Domestic Abuse were made to Police, an increase of 37 (2.5%). This represents the 6th lowest rate across Hampshire. In all but 12 cases the offenders was a male. Reports peaked at 160 in April 2022, followed by July 148 (down by 1 from the same month the previous year), and August 140. A smaller peak was noted in December 131 (from 133 in December 2021), and the lowest levels were reported in February (89) ¹.

The Domestic Violence Disclosure Scheme, known as 'Clare's Law', allows individuals to ask Police for information about a partner's previous domestic abuse history; and for the Police to proactively disclose information in some circumstances. In 2022 data shows that in Test Valley, there were 35 occasions where these rights were exercised (up from 22), of which 19 (up from 16) were under the 'Right to Ask' category ¹. Between January and May 2023 the figures were 3 / 2 respectively. The 'Right to ask' enables someone to ask the Police about a partner's previous history of domestic violence or violent acts, whereas the 'Right to Know' can allow Police to proactively disclose information in some prescribed circumstances ¹.

Serious Violence:

Countywide Context: The Hampshire Violence Reduction Unit (VRU) has recently restructured to a centralised team hosted by the Police and Crime Commissioner. In January 2023 the Government enacted legislation introducing a new Serious Violence Duty. This Duty requires a range of specified authorities to work together to share information in order to target their interventions, to collaborate and produce plans to reduce serious violence within their communities. Across

1: 'Interact'; Office of the Police and Crime Commissioner for Hampshire & IOW.

2: Hampshire CC (Prevent Partnership Board)

4: Aster Housing

6: Vivid Housing

8: Test Valley Borough Council.

10: Andover BID.

12: Hampshire Domestic Abuse Partnership

14: Hampshire Violence Reduction Unit Strategic Needs Assessment March 2023 / Tactical Violence Reduction Partnership June 2023.

15: Hampshire County Council VRU Problem Profile Nov. 2022

16: Hampshire Police VWAG Taskforce May 2023.

3: Test Valley Community Safety Management Group

5: Hampshire Police

7: Abri Group

9: West Hampshire Clinical Commissioning Group

11: Yellow Brick Road

13: Sovereign Housing Assn.

17: Hampshire Fire & Rescue Service.

Hampshire the OPCCs VRU will act as an agent for the SVRP Board to facilitate actions to meet the Duty. To date a HIPS/Force-wide Strategic Needs Assessment has been drafted and a countywide response strategy is being developed to meet the requirements of this duty ¹⁴.

The Police, Crime, Sentencing and Courts Act 2002 sets out specific crimes of concern but does not define Serious Violence. Locally a definition has been adopted by the VRU which focuses on crimes of particular concern as follows: 'Most Serious Violence (MSV): robbery, possession of weapon, violent disorder, riot and any violence with injury where a bladed implement was used'. It has been agreed that a specific focus on Domestic Abuse and Violence Against Women and Girls (VAWG) will not be included at this time due to there being robust strategic focus and governance on these violent crime types across Hampshire. ¹⁴

In late 2022 Police formed a specific 'High Harm Team' for Test Valley district which is dedicated toward addressing and tackling all forms of serious crime locally, including issues related to serious violence, knife, and drug related crimes including Operation Fortress.

5,049 Serious Violence offences were recorded within Hampshire during 2022, an increase of 9.1% (+421) offences for the same period in 2021. The increase is likely due to the lockdown periods which were still being implemented throughout the first half of 2021. ¹⁴

Serious Violence (including knife enabled and homicide) offences where the victim was aged under 25 years, were recorded at 1,348 in 2022 across the HIPS area an increase of 3% (+38 offences). Seasonal peaks clearly correlate with the school holiday periods in July and August, with the most offences recorded in July (143 offences). There has been a 6.2% decrease in offences (-26 offences) when specifically considering non-domestic Serious Violence (including homicides) involving a bladed-instrument where the victim was recorded as under 25 years. ¹⁴

Latest available data for Serious Violence levels in Test Valley show that for the period 1st March 2023 – 31st May 2023, incidents numbers were unchanged for the same period the previous year ¹⁴.

1: 'Interact'; Office of the Police and Crime Commissioner for Hampshire & IOW.

2: Hampshire CC (Prevent Partnership Board)

4: Aster Housing

6: Vivid Housing

8: Test Valley Borough Council.

10: Andover BID.

12: Hampshire Domestic Abuse Partnership

14: Hampshire Violence Reduction Unit Strategic Needs Assessment March 2023 / Tactical Violence Reduction Partnership June 2023.

15: Hampshire County Council VRU Problem Profile Nov. 2022

16: Hampshire Police VWAG Taskforce May 2023.

3: Test Valley Community Safety Management Group

5: Hampshire Police

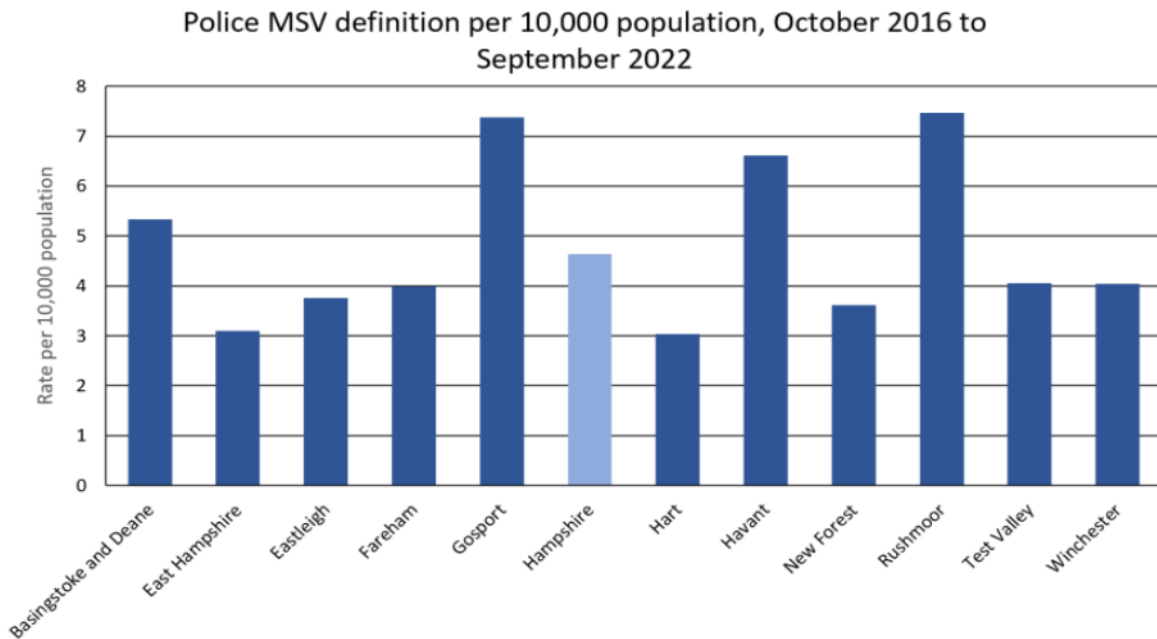
7: Abri Group

9: West Hampshire Clinical Commissioning Group

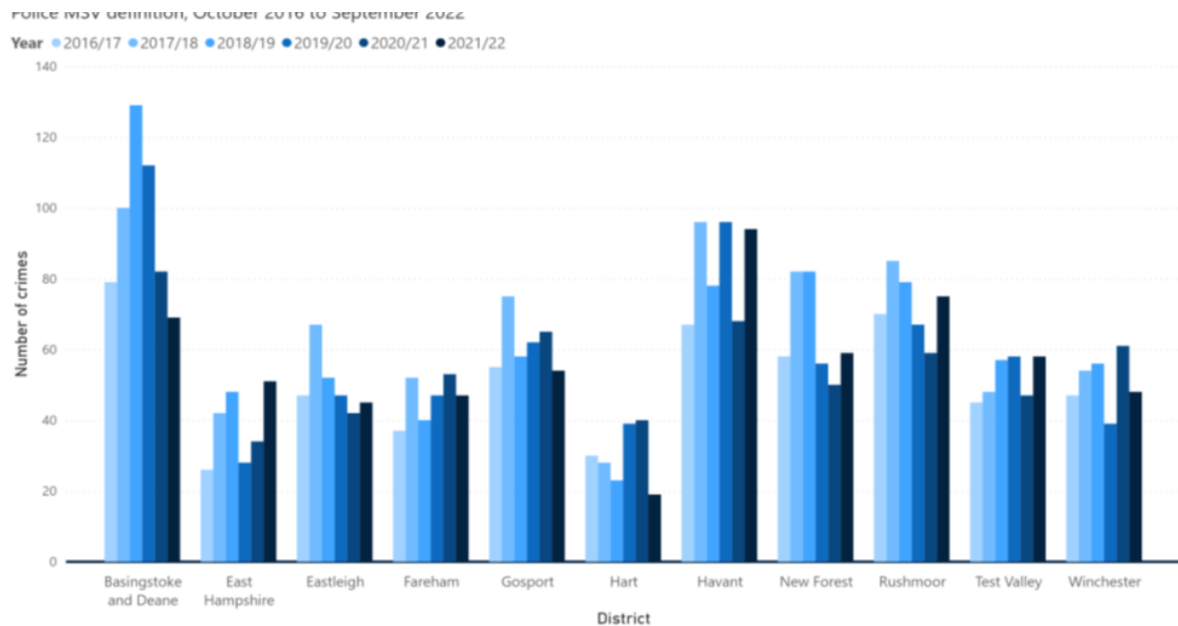
11: Yellow Brick Road

13: Sovereign Housing Assn.

17: Hampshire Fire & Rescue Service.



15



15

Local Data: Test Valley District shows the 6th lowest levels of reports of Serious Violent crime in 2022, at 209 incidents. This equates to a proportion of 1.5 people per 1,000 residents in the district which is considerably lower than the Hampshire Police Force average of 2.4, and represents the joint sixth lowest rate for the county ¹⁴.

1: 'Interact'; Office of the Police and Crime Commissioner for Hampshire & IOW.

2: Hampshire CC (Prevent Partnership Board)

4: Aster Housing

6: Vivid Housing

8: Test Valley Borough Council.

10: Andover BID.

12: Hampshire Domestic Abuse Partnership

14: Hampshire Violence Reduction Unit Strategic Needs Assessment March 2023 / Tactical Violence Reduction Partnership June 2023.

15: Hampshire County Council VRU Problem Profile Nov. 2022

16: Hampshire Police VWAG Taskforce May 2023.

3: Test Valley Community Safety Management Group

5: Hampshire Police

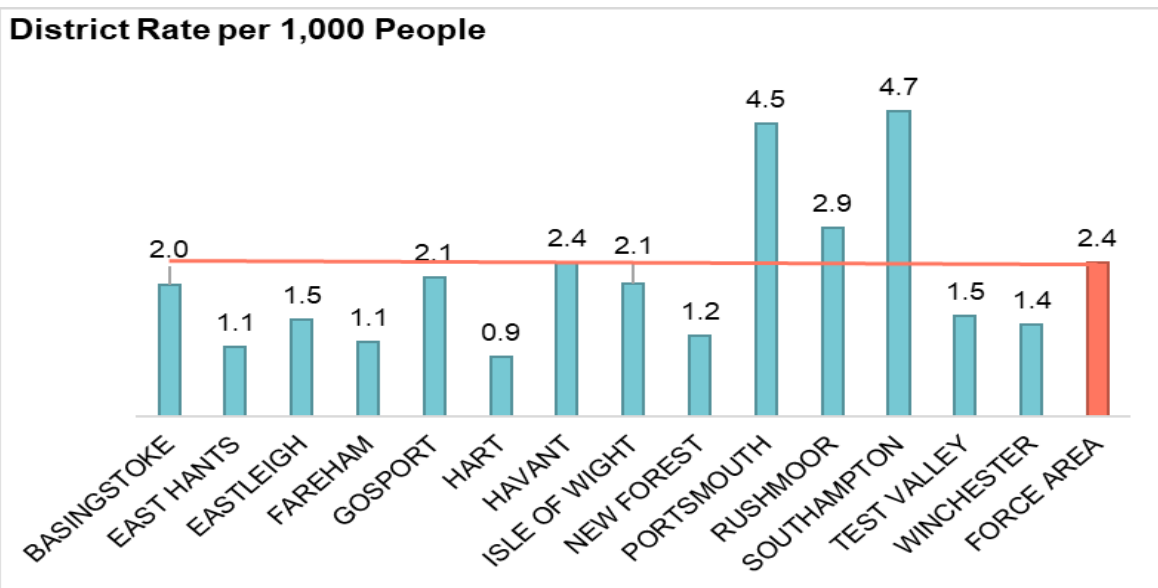
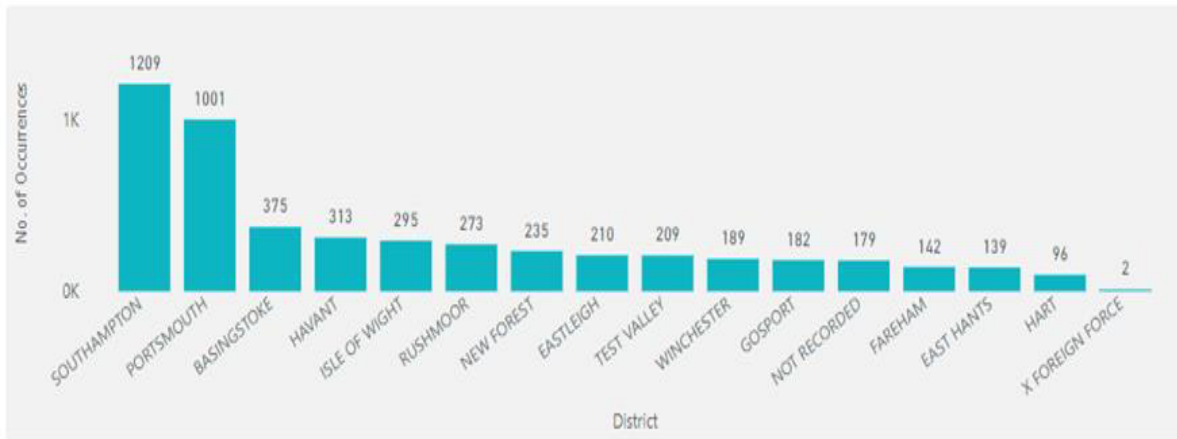
7: Abri Group

9: West Hampshire Clinical Commissioning Group

11: Yellow Brick Road

13: Sovereign Housing Assn.

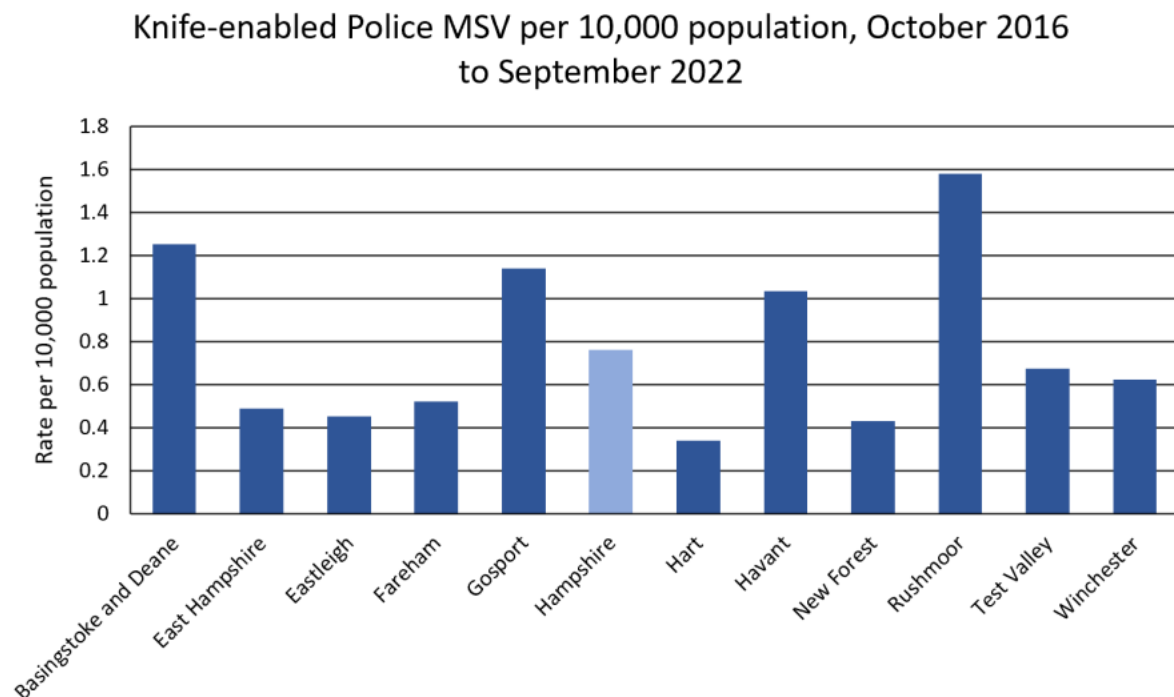
17: Hampshire Fire & Rescue Service.



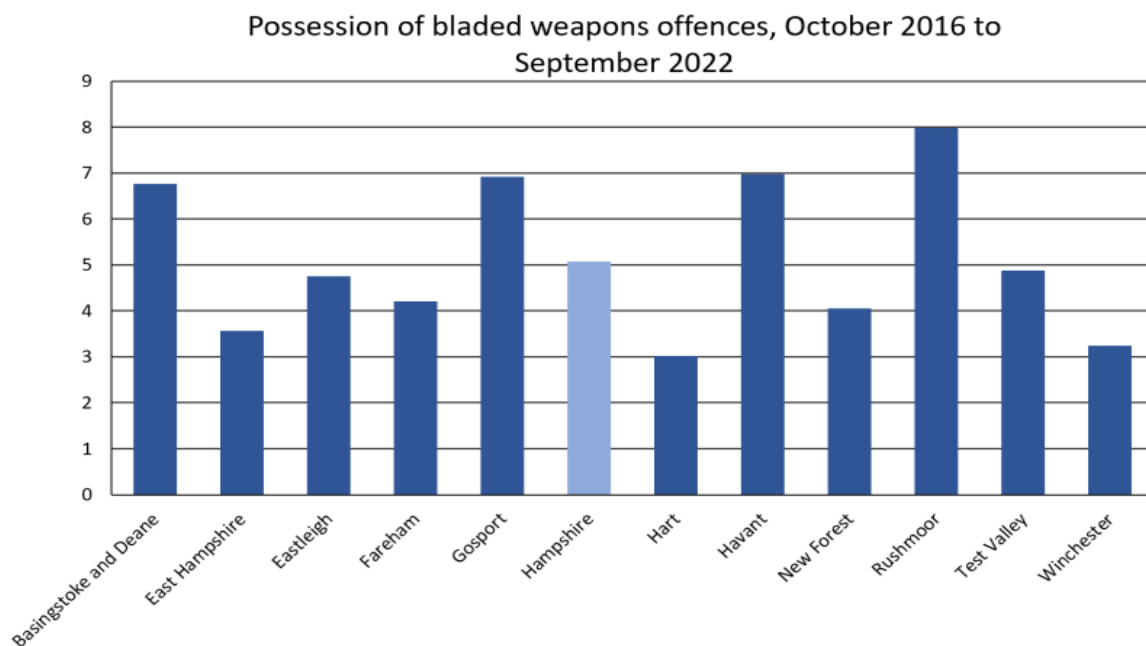
14

- 1: 'Interact'; Office of the Police and Crime Commissioner for Hampshire & IOW.
- 2: Hampshire CC (Prevent Partnership Board)
- 3: Test Valley Community Safety Management Group
- 4: Aster Housing
- 5: Hampshire Police
- 6: Vivid Housing
- 7: Abri Group
- 8: Test Valley Borough Council.
- 9: West Hampshire Clinical Commissioning Group
- 10: Andover BID.
- 11: Yellow Brick Road
- 12: Hampshire Domestic Abuse Partnership
- 13: Sovereign Housing Assn.
- 14: Hampshire Violence Reduction Unit Strategic Needs Assessment March 2023 / Tactical Violence Reduction Partnership June 2023.
- 15: Hampshire County Council VRU Problem Profile Nov. 2022
- 16: Hampshire Police VWAG Taskforce May 2023.
- 17: Hampshire Fire & Rescue Service.

Knife Enabled Most Serious Violence:



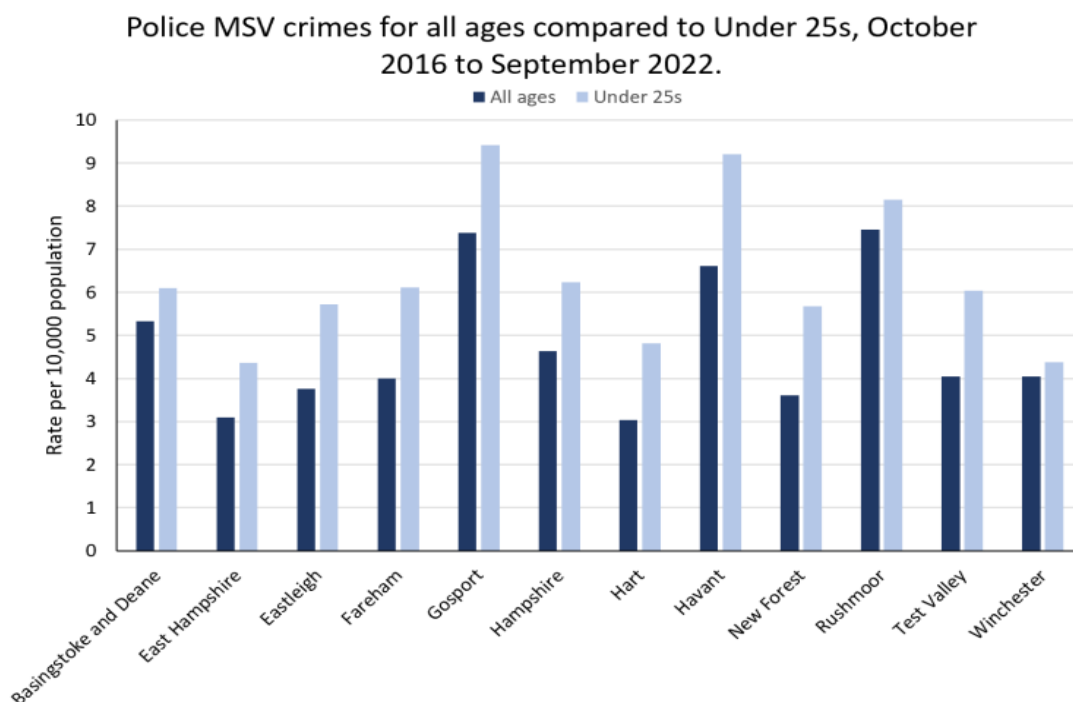
15



15

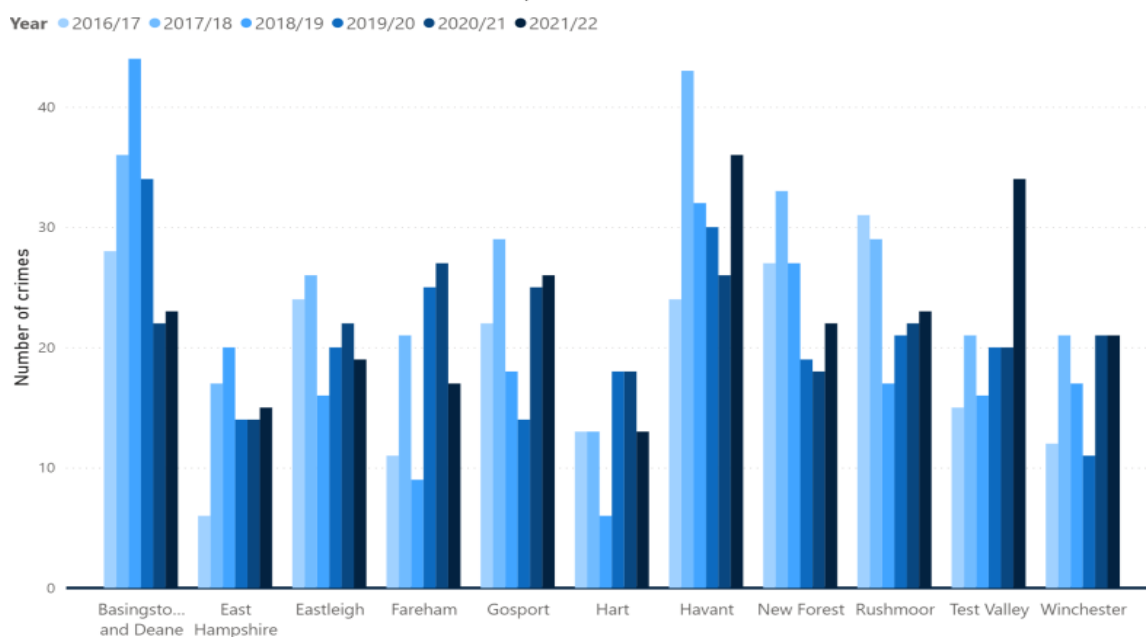
Most Serious Violence by age: Gosport, Havant, Rushmoor have consistently had the highest rate per 10,000 population since 2016. However, in 2021/22 Test Valley saw an increase in the number of crimes (20 in 2020/21; 34 in 2021/22), and has the 3rd highest rate in 2021/22 of the 11 districts.

- 1: 'Interact'; Office of the Police and Crime Commissioner for Hampshire & IOW.
- 2: Hampshire CC (Prevent Partnership Board)
- 3: Test Valley Community Safety Management Group
- 4: Aster Housing
- 5: Hampshire Police
- 6: Vivid Housing
- 7: Abri Group
- 8: Test Valley Borough Council.
- 9: West Hampshire Clinical Commissioning Group
- 10: Andover BID.
- 11: Yellow Brick Road
- 12: Hampshire Domestic Abuse Partnership
- 13: Sovereign Housing Assn.
- 14: Hampshire Violence Reduction Unit Strategic Needs Assessment March 2023 / Tactical Violence Reduction Partnership June 2023.
- 15: Hampshire County Council VRU Problem Profile Nov. 2022
- 16: Hampshire Police VWAG Taskforce May 2023.
- 17: Hampshire Fire & Rescue Service.



15

Police MSV definition - Under 25, October 2016 to September 2022



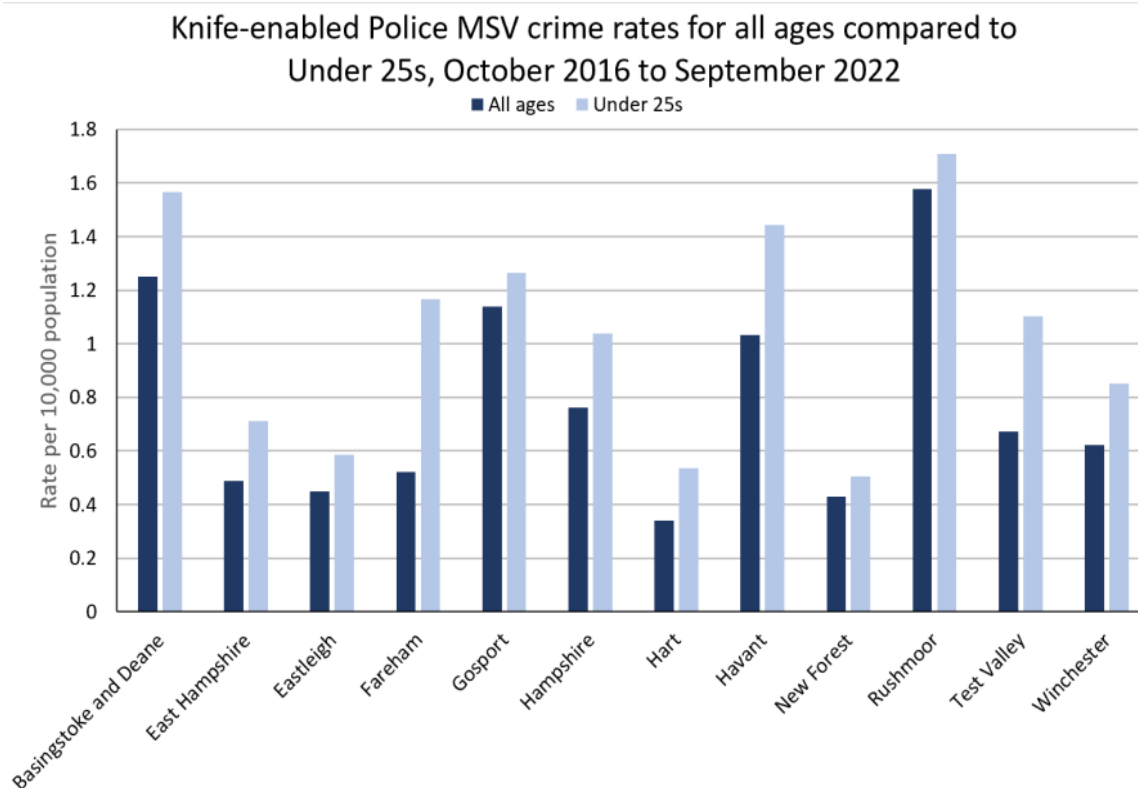
15

Most Serious Violence (Under 25's): Small area data (MSOA) from 2020/21 and 2021/22 for under 25s MSV shows these crimes occurred across the county, with hotspots of crimes in urban centres. The highest rate of crimes per 10,000 of the population occurred in Andover and Leigh Park. In 2021/22, Test Valley saw an increase of 14 crimes compared to 2020/21. A large proportion of this

- 1: 'Interact'; Office of the Police and Crime Commissioner for Hampshire & IOW.
- 2: Hampshire CC (Prevent Partnership Board)
- 3: Test Valley Community Safety Management Group
- 4: Aster Housing
- 5: Hampshire Police
- 6: Vivid Housing
- 7: Abri Group
- 8: Test Valley Borough Council.
- 9: West Hampshire Clinical Commissioning Group
- 10: Andover BID.
- 11: Yellow Brick Road
- 12: Hampshire Domestic Abuse Partnership
- 13: Sovereign Housing Assn.
- 14: Hampshire Violence Reduction Unit Strategic Needs Assessment March 2023 / Tactical Violence Reduction Partnership June 2023.
- 15: Hampshire County Council VRU Problem Profile Nov. 2022
- 16: Hampshire Police VWAG Taskforce May 2023.
- 17: Hampshire Fire & Rescue Service.

increase occurred within Andover Town Centre around Bridge Street and London Street, with 12 crimes happening in this area in 2021/22.¹⁵

Knife Enable MSV and Possession in Under 25's:



15

Countywide, possession of bladed weapon offence levels in Under 25s have increased by 44% between 2018/19 and 2021/22, with a total of 347 possession offences occurring in 2021/22. Basingstoke & Deane, Gosport, Havant and Rushmoor all have rates per 10,000 higher than the Hampshire average. Test Valley saw a 78% increase in the year (23 in 2020/21 to 41 in 2021/22).¹⁵

1: 'Interact'; Office of the Police and Crime Commissioner for Hampshire & IOW.

2: Hampshire CC (Prevent Partnership Board)

4: Aster Housing

6: Vivid Housing

8: Test Valley Borough Council.

10: Andover BID.

12: Hampshire Domestic Abuse Partnership

14: Hampshire Violence Reduction Unit Strategic Needs Assessment March 2023 / Tactical Violence Reduction Partnership June 2023.

15: Hampshire County Council VRU Problem Profile Nov. 2022

16: Hampshire Police VWAG Taskforce May 2023.

3: Test Valley Community Safety Management Group

5: Hampshire Police

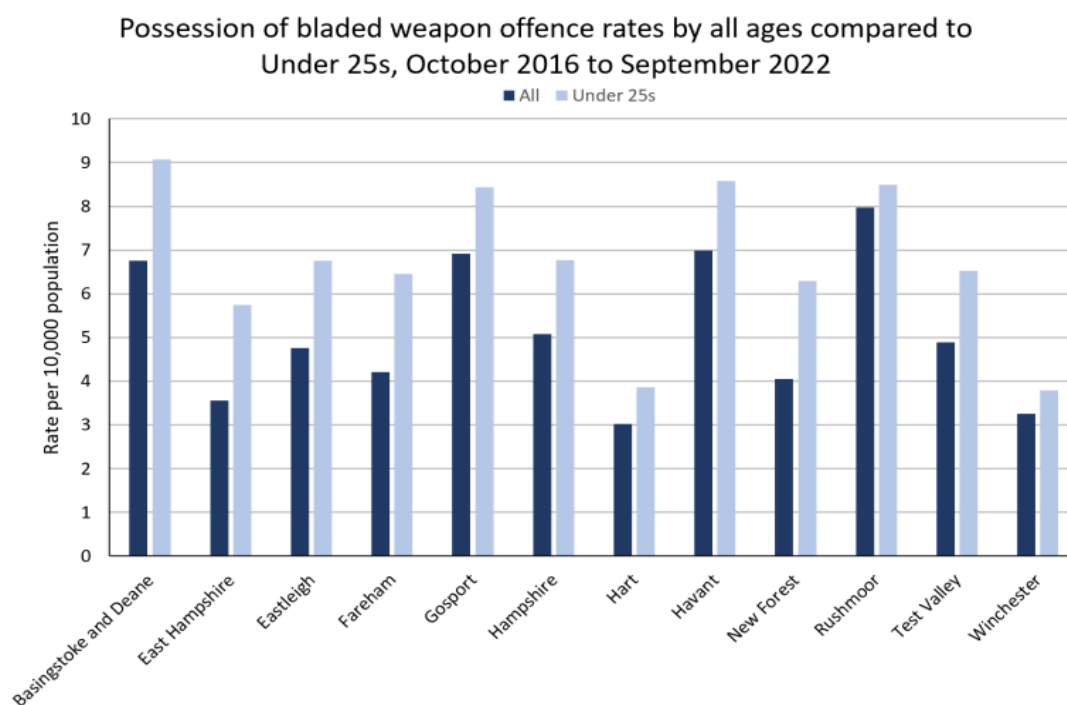
7: Abri Group

9: West Hampshire Clinical Commissioning Group

11: Yellow Brick Road

13: Sovereign Housing Assn.

17: Hampshire Fire & Rescue Service.



15

Small area data (MSOA) from 2020/21 and 2021/22 shows hotspots of possession offences occur in urban areas, with the highest rate of crimes per 10,000 population occurring in Basingstoke and Eastleigh town centres. 15 or more possession offences occurred in 6 MSOAs, with Basingstoke, Eastleigh and Andover town centre all having 2 MSOAs with 15 or more possession offences.¹⁵

Violence Against Women and Girls (VWAG):

Context - Criteria for the VAWG data: Victim is female and at least 11 years old when the crime occurred. The gender of the perpetrator is not a determining factor and the perpetrator can be of any age. The recorded crime categories include: All domestic violence / abuse; Honour based abuse including Forced marriage and FGM; Non domestic Homicide; Rape; Other sexual offences; Violence with injury, Public Order; Non domestic Exploitation of prostitution; Stalking and harassment; Public fear, alarm, distress; Modern slavery - There were 224 different crime types recorded for VAWG offences.¹⁶

Countywide the number of VAWG crimes has increased in the past calendar year. 48,815 VAWG crimes were recorded in 2022, 9.7% more crimes than the previous year. In both 2021 and 2022, VAWG crime made up 28% of overall crime. In Test Valley the rate is also 28%, the joint 6th lowest in the county.¹⁶

1: 'Interact'; Office of the Police and Crime Commissioner for Hampshire & IOW.

2: Hampshire CC (Prevent Partnership Board)

4: Aster Housing

6: Vivid Housing

8: Test Valley Borough Council.

10: Andover BID.

12: Hampshire Domestic Abuse Partnership

14: Hampshire Violence Reduction Unit Strategic Needs Assessment March 2023 / Tactical Violence Reduction Partnership June 2023.

15: Hampshire County Council VRU Problem Profile Nov. 2022

16: Hampshire Police VWAG Taskforce May 2023.

3: Test Valley Community Safety Management Group

5: Hampshire Police

7: Abri Group

9: West Hampshire Clinical Commissioning Group

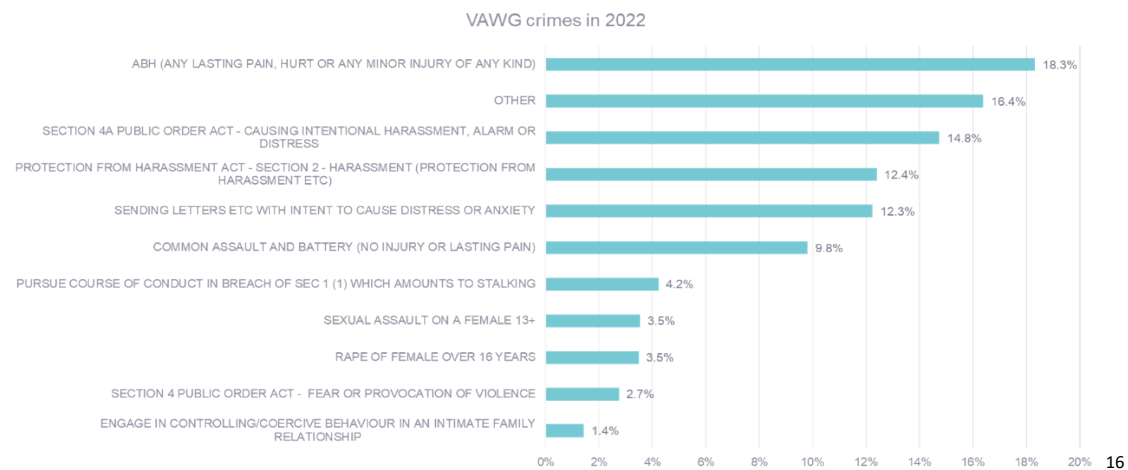
11: Yellow Brick Road

13: Sovereign Housing Assn.

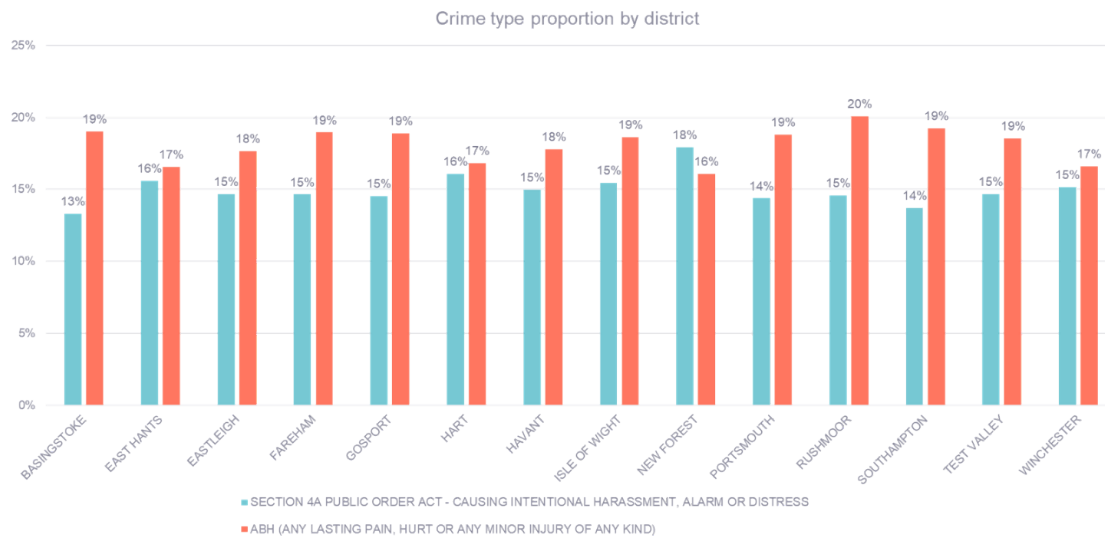
17: Hampshire Fire & Rescue Service.



The majority of incidents recorded countywide pertain to Actual Bodily Harm and Public Order causing Harassment, Alarm or Distress. In Test Valley these rates are 19% and 15% respectively in 2022.¹⁶

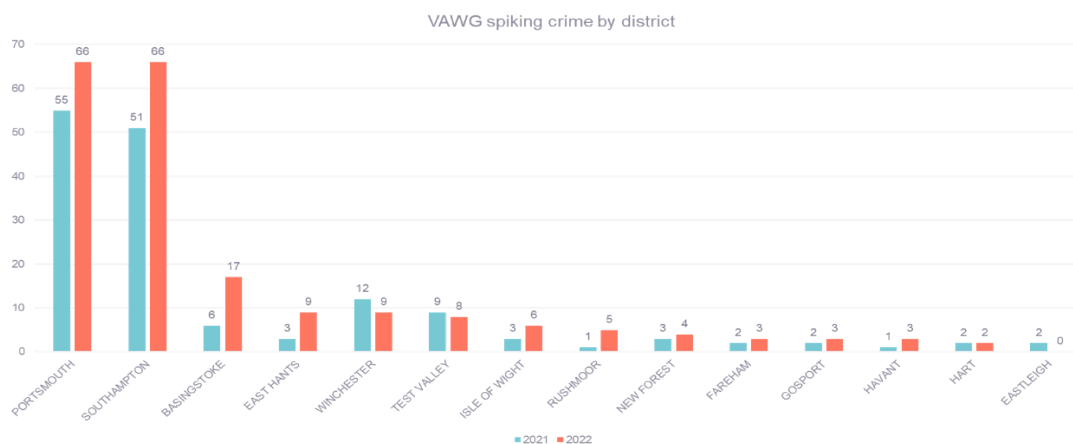


- 1: 'Interact'; Office of the Police and Crime Commissioner for Hampshire & IOW.
- 2: Hampshire CC (Prevent Partnership Board)
- 3: Test Valley Community Safety Management Group
- 4: Aster Housing
- 5: Hampshire Police
- 6: Vivid Housing
- 7: Abri Group
- 8: Test Valley Borough Council.
- 9: West Hampshire Clinical Commissioning Group
- 10: Andover BID.
- 11: Yellow Brick Road
- 12: Hampshire Domestic Abuse Partnership
- 13: Sovereign Housing Assn.
- 14: Hampshire Violence Reduction Unit Strategic Needs Assessment March 2023 / Tactical Violence Reduction Partnership June 2023.
- 15: Hampshire County Council VRU Problem Profile Nov. 2022
- 16: Hampshire Police VWAG Taskforce May 2023.
- 17: Hampshire Fire & Rescue Service.



16

Incidents of VWAG by 'spiking' are low, with 8 reports in Test Valley in 2022, down from 9 in 2021.



16

Fire Data:

In the year to 31st March 2022, HF&RS completed a total of 476 'safe and well' safeguarding visits to residents in Andover. Officers attended 758 fire incidents, of which 515 were in Andover, 56 from Stockbridge station and 187 from Romsey ¹⁷.

Other Data:

Fraud and Online Exploitation – Across Test Valley District, a total of 411 reports of Fraud were made in 2022. The majority of these, where recorded, were linked to online shopping and auction based frauds and scams, followed by Advance Fee frauds ¹.

1: 'Interact'; Office of the Police and Crime Commissioner for Hampshire & IOW.

2: Hampshire CC (Prevent Partnership Board)

4: Aster Housing

6: Vivid Housing

8: Test Valley Borough Council.

10: Andover BID.

12: Hampshire Domestic Abuse Partnership

14: Hampshire Violence Reduction Unit Strategic Needs Assessment March 2023 / Tactical Violence Reduction Partnership June 2023.

15: Hampshire County Council VRU Problem Profile Nov. 2022

16: Hampshire Police VWAG Taskforce May 2023.

3: Test Valley Community Safety Management Group

5: Hampshire Police

7: Abri Group

9: West Hampshire Clinical Commissioning Group

11: Yellow Brick Road

13: Sovereign Housing Assn.

17: Hampshire Fire & Rescue Service.

Public Perceptions - A YouGov survey for the Police and Crime Commissioner showed that residents of Test Valley registered high rates of 'feeling safe in my community' of between 79% (Oct 22) peaking at 91% in March 2023. These rates are broadly similar to the previous year for both the district (72% - 91%) and county average (70 - 90%) ¹. The responses to the question of 'Trust in my local police' ranged from 63.84% (Feb 23) to 73.96% (March 22).

Community Safety Priorities: 2023/24

The Community Safety Partnership priorities were a topic of discussion and agreement at the Test Valley Partnership meeting in October 2023. It was decided that the CSP priority areas for 2023/24 were to be:

- Violence Against Women and Girls - support/advice for victims to improve ease of reporting; develop prevention via educational messaging on positive behaviours / relationships.
- Serious Violence - Sharing info and intelligence, in particular on raising awareness of how organisations can do this.
- Anti-Social Behaviours - Focus on engagement, on the positive narrative to address public perceptions, Developing/enabling positive activities for young people. Utilise education and relationship with schools and families and developing rapport and links between young people and police/PCSOs/etc.
- Fire - Education and risk, data sharing; Awareness of support and resources available (i.e. S&W Visits)
- Fraud – Awareness and barriers to reporting.
- Drugs – to co-operate to reduce the impact of drug related harm.

A partnership action plan for these priorities covering the period Oct 2023 – Sept 2024 will be drawn up and monitored by the Community Safety Management Group, and its sub-groups, subject to their approval by the Test Valley Partnership. ³

Project Updates: ³

'Op Mazi': Due to a significant reduction in reports of begging and street attached individuals in the area of Andover town centre following recent years of Op Mazi patrols and engagement, plus the pandemic during which many street attached individual were rehomed, Op Mazi was scaled back and later ceased during 2022/23. The lower levels of repots have been sustained over this period. Partners remain monitoring the situation and will resume the joint operation should the issues resume. ³

'Op Solar' ⁵ – Op Solar was a joint operation launched by Police to address increasing Youth crime and ASB issues which were being reported in Andover Town Centre in early spring 2022. The operation was a district priority and combined increased co-ordinated patrols with additional partnership diversionary and engagement activities for young people, including an increased use of

1: 'Interact'; Office of the Police and Crime Commissioner for Hampshire & IOW.

2: Hampshire CC (Prevent Partnership Board)

4: Aster Housing

6: Vivid Housing

8: Test Valley Borough Council.

10: Andover BID.

12: Hampshire Domestic Abuse Partnership

14: Hampshire Violence Reduction Unit Strategic Needs Assessment March 2023 / Tactical Violence Reduction Partnership June 2023.

15: Hampshire County Council VRU Problem Profile Nov. 2022

16: Hampshire Police VWAG Taskforce May 2023.

3: Test Valley Community Safety Management Group

5: Hampshire Police

7: Abri Group

9: West Hampshire Clinical Commissioning Group

11: Yellow Brick Road

13: Sovereign Housing Assn.

17: Hampshire Fire & Rescue Service.

ABC's, parental home visits, community beat surgeries, out court disposals and other enforcement action as appropriate.

Whilst the Op Solar has formally ceased its term, The project has continued with TVBC, BID, Police, Rangers and Cllrs working to address issues of youth ASB and trespass, in particular on the roofs of several buildings in Andover High Street and the Chantry Centre. As a result, several attempts have been made to engage with the owners and agents of these building, with varying success. Where engagement has been possible (i.e. Marks and Spencer's, Chantry Centre), these sites have been target hardened to prevent illegal access and issues significantly reduced. However these issues continue on some other sites. Attempts to engage the building owners and agent are ongoing to help reduce these issues and risks over the upcoming summer.

PSPOs: The current Public Spaces Protection Order is due to expire in June 2023. Public and Partner consultation has been undertaken to renew these orders unchanged, subject to the outcomes of which the TVBC cabinet will make a decision later this year ¹. Some partner representation has been received to extend the terms of thee orders but at this time there remains insufficient evince to allow this, although discussions are ongoing as to options to address the issues raised. ¹

Saddlers Mills PACT [Partners and Communities Together]: Historically issues have arisen in the summer months with young people gathering at and using the river and surrounds at Saddlers Mills and Town Mills Park, causing noise and distress to some of the local people. A PACT has been established in recent years to allow residents and partners (including Police, TVBC, Schools, Fire & Rescue Service) to discuss the issues and understand the impact, responsibilities and limitations of all parties. From this some successes have been noted in reduced but partially displaced issues in 2022. Plans have been agreed to target police and partner presence at key times and dates this summer, such as end of school exams and terms, on site to act as a deterrent, and engagement via school and fire services on the risks, impact and dangers of cold water swimming and 'tombstoning'. The PACT meets twice per year to discuss and evaluate the summers events.

Community-MARAC ⁸ – In 2021/2 the Community-MARACs had 49 cases referred and reviewed across the district, which represented an increase of 16 cases from the previous year.

The Legacy Project ¹¹: The Legacy Project is an early intervention programme tackling the risk of criminal exploitation of young people, including serious violence, gang life, county lines and modern slavery, by positive engagement with mentors with similar life experiences. Since its launch as a pilot in Andover in 2020, the project was successful in receiving funding to expand to the whole of Test Valley from April 2021.

In 2022/23 56 nominations were received for The Legacy Project – these were for young people aged 9 – 17 who are living in and/ or educated in Test Valley (2021/22: 71). Mentors worked with 68 young people over the year through 1/2/1 mentoring sessions. We also offered group work

1: 'Interact'; Office of the Police and Crime Commissioner for Hampshire & IOW.

2: Hampshire CC (Prevent Partnership Board)

4: Aster Housing

6: Vivid Housing

8: Test Valley Borough Council.

10: Andover BID.

12: Hampshire Domestic Abuse Partnership

14: Hampshire Violence Reduction Unit Strategic Needs Assessment March 2023 / Tactical Violence Reduction Partnership June 2023.

15: Hampshire County Council VRU Problem Profile Nov. 2022

16: Hampshire Police VWAG Taskforce May 2023.

3: Test Valley Community Safety Management Group

5: Hampshire Police

7: Abri Group

9: West Hampshire Clinical Commissioning Group

11: Yellow Brick Road

13: Sovereign Housing Assn.

17: Hampshire Fire & Rescue Service.

opportunities through The Gold Project (partnership work such as kayaking with Andover Baptist Church D of E and Police Officers, and Youth Bowl nights with Riverside Bowl supported by YBRP, Valley Leisure, and local PCSOs, and Conservation Work on The Southdowns in partnership with Clarion Housing and the South Downs Ranger service).

A case study: In November 2021 a young individual was referred by their school to get additional support around key areas of their life, specifically their susceptibility to being groomed for county lines drug dealing pathways and their behavioural reactions in the school environment. Mentoring support was provided via The Legacy Project until July 2022 when the mentee and mentor parted ways after navigating many challenges and bringing into sharper focus the many contributing factors that was influencing the boy's behaviour in school and in the community. An unsettled family life coupled with the loss of a potential sporting pathway culminated in this child being swayed to try and earn status the 'street way' by getting involved in low level drug taking and dealing. Over time we managed to open the boy's mind to understand how he had been shaped by his past experiences and environment and coupled our work with participation opportunity sessions at a local gym.

In January 2023 the mentee requested a catch-up session with his mentor. In this meeting facilitated by his school he explained how every margin in his life had gradually improved since our work together. When the work began in 2021 the boy was going through isolations, suspensions and exclusions on a regular basis at school. Now he said "That doesn't really happen anymore", he has continued his return to physical activity and attends the gym regularly. The mentee has adapted and narrowed his friendship group recognising that this is an important area to be on top of moving forward. The movement and progress of this mentee was validated and respected, he has turned things around in many areas of previous concern in his life. He has been empowered by the work of The Legacy Project through a difficult stage in his young life and now has a reference point of inner success to take forward into his brighter future.

The work of the scheme has continued into 2023/24, and YBR are currently actively working with 10 young people. In April we worked with 7 young people as part of a HAF consultation funded by HCC. These young people (6 of whom have accessed Legacy or are still to be matched to a Mentor) worked as a team to put research and create a proposal for how HCC could better engage teenagers in the Holiday Activity and Food Programme. In May two young men from the group gave a presentation to the HAF board. One of their mum's said 'S has come home full of his day. I can't tell you how wonderful it is for him to have some success and be smiling. We are so grateful to you and YBRP for giving him this opportunity.'

In May we also worked in partnership with the High Harm Team as part of Op Sceptre to offer assemblies to 380 young people across two schools (Winton and JHS). Warren King was our guest speaker who shared his experiences of adversity, drug use and dealing, knife crime, prison, mental health and the coping mechanisms he now employs – sport and education. We were fortunate also

1: 'Interact'; Office of the Police and Crime Commissioner for Hampshire & IOW.

2: Hampshire CC (Prevent Partnership Board)

4: Aster Housing

6: Vivid Housing

8: Test Valley Borough Council.

10: Andover BID.

12: Hampshire Domestic Abuse Partnership

14: Hampshire Violence Reduction Unit Strategic Needs Assessment March 2023 / Tactical Violence Reduction Partnership June 2023.

15: Hampshire County Council VRU Problem Profile Nov. 2022

16: Hampshire Police VWAG Taskforce May 2023.

3: Test Valley Community Safety Management Group

5: Hampshire Police

7: Abri Group

9: West Hampshire Clinical Commissioning Group

11: Yellow Brick Road

13: Sovereign Housing Assn.

17: Hampshire Fire & Rescue Service.

to work with a small group of vulnerable young people attending Genesis at Winton – these young people were outstanding and engaged very well in the session.

In June we worked in partnership with ABC D of E project to offer 4 young women (2 of whom are working with Mentors and one is still to be matched) a kayaking session as part of The Gold Project (providing positive activities for young people and supporting them to make links with other trusted adults in their community).

Big Band Buffet: The Big Band Buffet resumed in 2022/3 and was again fully subscribed. 97 % of those attending described the event as ‘good’ or excellent’, and all agencies who attend to speak or to provide stands also ranked this event in these terms. To date the event has hosted over 1,000 elderly or vulnerable residents and was recognised as a finalist in the Resolve ASB national awards for ‘Best Project’ in 2023, being highly commended for its innovative approach and impact ³.

‘Projex’: A new 3-month pilot twice-weekly drop-in session for young people at 2 neutral café locations in Andover was trailed in January 2023, allowing a safe and warm space for young people only to meet as an alternative to gathering elsewhere in inappropriate places increasing the risk to themselves and causing concern to others. Feedback from partners was positive with many of the target young people using the project after school hours, and not getting into or causing issues locally. However overall numbers were lower than anticipated and the project will be evaluated prior to any decision on its future. ¹

Op Tallheart: Op Tallheart was a joint Police and TVBC operation initiated to provide increased high viability patrols of the areas around the Smannel Road Skate Park and help enforce the PSPO in the area, providing an increased presence in the area and help to deter issue of ASB and crime. The operation was time limited, and the area continues to be patrolled and sustained reduced reports have been noted in the area subsequently. ¹

Drug Related Harm: Test Valley Borough Council and Police continue to co-ordinate a regular drug related harm meeting under the auspices of Op Fortress, across Andover. This multi-agency group aims to reduce the harm posed by the supply of controlled drugs; through sharing information and co-operating to target those who are the greatest threat to vulnerable individuals and communities. Working in partnership with service providers it aims to increase community confidence, reducing the supply and demand for controlled drugs, and the threat and incidence of drug related violence within Andover ¹.

‘Being You and Bouncing Back’: BYBB is a new project which commenced on 7th February 2023. It aims to support victims of domestic abuse, and help them develop the confidence to being to interact with local communities and partners. The project is a collaboration of Test Valley Borough Council, Places Leisure, Finding Freedom From Abuse and the PCN. The free scheme allows women in the local refuge access to dedicated weekly exercise session at the leisure centre, allowing them to

1: ‘Interact’; Office of the Police and Crime Commissioner for Hampshire & IOW.

2: Hampshire CC (Prevent Partnership Board)

4: Aster Housing

6: Vivid Housing

8: Test Valley Borough Council.

10: Andover BID.

12: Hampshire Domestic Abuse Partnership

14: Hampshire Violence Reduction Unit Strategic Needs Assessment March 2023 / Tactical Violence Reduction Partnership June 2023.

15: Hampshire County Council VRU Problem Profile Nov. 2022

16: Hampshire Police VWAG Taskforce May 2023.

3: Test Valley Community Safety Management Group

5: Hampshire Police

7: Abri Group

9: West Hampshire Clinical Commissioning Group

11: Yellow Brick Road

13: Sovereign Housing Assn.

17: Hampshire Fire & Rescue Service.

meet and discuss their issues over coffee, work out, and engage with public health and other agencies to help support them, for example in health advice and to register for GP services. It has also raised funds to provide equipment to encourage participation and engagement. To date 25 people have taken up the pilot project.³

CCTV: in the year to June 2023, a total of 71 requests for CCTV footage from Test Valley Borough Councils overt cameras in the Andover and Romsey town centres were received from Police colleagues for evidential purposes as part of their investigations, and were processed in accordance with the Memorandum of Understanding¹.

Statutory Reporting Items:³

Community Trigger: In 2022/23 no Community Trigger review requests were received.

Domestic Homicide Reviews: During 2022/23. No new referrals to request to consider a Domestic Homicide Review were received. Currently one DHR remains with the Home Office Quality Assurance Panel prior to permission to publish the report being received.

Prevent /Channel: Three referrals were made to the Channel Panel in this period, each of which were considered and adopted by the panel for further investigation and support².

1: 'Interact'; Office of the Police and Crime Commissioner for Hampshire & IOW.

2: Hampshire CC (Prevent Partnership Board)

4: Aster Housing

6. Vivid Housing

8. Test Valley Borough Council.

10. Andover BID.

12. Hampshire Domestic Abuse Partnership

14. Hampshire Violence Reduction Unit Strategic Needs Assessment March 2023 / Tactical Violence Reduction Partnership June 2023.

15. Hampshire County Council VRU Problem Profile Nov. 2022

16. Hampshire Police VWAG Taskforce May 2023.

3: Test Valley Community Safety Management Group

5. Hampshire Police

7. Abri Group

9. West Hampshire Clinical Commissioning Group

11. Yellow Brick Road

13. Sovereign Housing Assn.

17. Hampshire Fire & Rescue Service.

ITEM 12

Programme of Work for the Overview and Scrutiny Committee

Report of the Chairman

Recommended:

- 1. The Committee agrees the next two portfolio areas it would like to review and the topics within those portfolios they would like to discuss.**
- 2. The Committee is requested to approve the future work programme.**

SUMMARY:

- The purpose of this report is to enable members to keep the Committee's future work programme and recommendations update under review.

1. Introduction

- 1.1 The Overview and Scrutiny Committee approves a work programme every year, detailing selected issues that affect Test Valley or its residents. The work programme represents the work of scrutiny throughout the municipal year and is managed by the Overview and Scrutiny Committee. The work programme is a rolling plan of in-depth reviews alongside standing items such as finance and performance.

2 Corporate Objectives and Priorities

- 2.1 Effective processes are used when selecting and prioritising review topics to ensure meaningful outcomes and tangible improvements. This involves including topics that are of community concern, contribute to the Council's Corporate Priorities, add value to the Council's overall performance, and have defined objectives and clear outcomes.

3 Conclusion and reasons for recommendation

- 3.1 Task and Finish Groups (panels) are small groups of members set up to examine specific issues in detail and report back to the Committee. The Overview and Scrutiny Committee Task and Finish Panels update will be presented as an annex for the Committee's review and comments.
- 3.2 Effective processes are used when selecting and prioritising review topics to ensure meaningful outcomes and tangible improvements. This involves including topics that are of community concern, contribute to the Council's Corporate Priorities, add value to the Council's overall performance, and have defined objectives and clear outcomes. The Overview and Scrutiny Committee Work Programme is presented at Annex 1 for review and approval.

- 3.3 The Overview and Scrutiny Committee is responsible for examining decisions made by the cabinet as a whole, and individual Portfolio Holders, as well as key decisions delegated to Senior Officers. With each agenda, the Committee receives copies of the Cabinet Work Programme. The Committee can then decide or use pre-scrutiny for forthcoming decisions on the Cabinet Work Programme. The Cabinet Work Programme is attached at Annex 2 for the Committee to consider.
- 3.4 For Overview and Scrutiny to have an impact, it is important that recommendations to Cabinet and Council are followed up. At each meeting the Committee considers follow up action on recommendations to Cabinet and Council as part of the review of the Work Programme. Also as part of the Work Programme the Committee considers actions arising from the previous meeting. Action tracking is attached at Annex 3.
- 3.5 As part of the Work Programme the Committee will undertake a number of Portfolio Holder Reviews on a quarterly basis. The reviews provide an opportunity to scrutinise particular aspects of the Portfolio. In order to schedule these in the Committee is invited to determine the next two Portfolios they would like to review and which particular topic they would like to discuss.

<u>Background Papers (Local Government Act 1972 Section 100D)</u>			
None			
<u>Confidentiality</u>			
It is considered that this report does not contain exempt information within the meaning of Schedule 12A of the Local Government Act 1972, as amended, and can be made public.			
No of Annexes:	3		
Author:	Councillor Jeffrey	Ext:	8014
File Ref:	N/A		
Report to:	Overview and Scrutiny Committee	Date:	22 November 2023

OVERVIEW AND SCRUTINY COMMITTEE WORK PROGRAMME NOVEMBER 2023

	*Scrutiny Indicator	Requested by	Purpose of Report (Responsible Officer / Member)
<u>22 NOVEMBER 2023</u>			
Round table on the Tourism review process			To discuss the Tourism review process
Scope for Regeneration Panel	4		To consider the scope for a Regeneration Panel (Councillor Gwynne) (30 minutes)
Water Pollution and Infrastructure Provision	5		To explore the provision of services and amenities for young people within local communities (Head of Planning Policy and Economic Development) (20 minutes)
Annual Update on the work of the Community Safety Management Group	2		An annual update on the work of the Community Safety Management Group (Andrew Pilley, Community Engagement Manager) (20 minutes)
<u>3 JANUARY 2024</u>			
Round Table Discussion on review of Planning Enforcement Plan	3		To discuss the review of the Planning Enforcement Plan (Head of Planning and Building)
Authority's Monitoring Report	2		To consider Authority's Annual Monitoring Report 22/23/ David Bibby, Principal Planning Officer (Strategy) (20 minutes)
Improving Engagement and participation	2		To provide an update on how the Council has been engaging communities with partners as part of its approach to place based working as described in the Corporate Plan (Head of Strategy and Innovation/Head of Community and Leisure) (20 minutes)

ANNEX 1

	*Scrutiny Indicator	Requested by	Purpose of Report (Responsible Officer / Member)
<u>7 FEBRUARY 2023</u>			
Round table on Anti Social Behaviour	2		To consider the topic of Anti Social Behaviour in terms of the underlying causes, and how partners can work with local communities in addressing the issue (Head of Community and Leisure)
Improvement and sustainability to listed buildings	3		To explore within the planning framework the policies relating to listed buildings (within the context of climate change) and what can be done to support and improve their sustainability (Head of Planning and Building) (20 minutes)
Cost of Living	2		To review the approach taken by the Council and its partners reflecting on lessons learnt and the impact this support has had on people and communities (Head of Community and Leisure/Head of Housing and Environmental Health) (20 minutes)
<u>6 MARCH 2024</u>			
Round Table on Economic Development Strategy	4		Support development of the Economic Development Strategy with consideration to the different economic characteristics across the borough (Head of Planning Policy and Economic Development)
<u>10 APRIL 2024</u>			
Round Table on Youth Services/Amenities	3		To explore the provision of services and amenities for young people within local communities (Head of Community and Leisure)
Update on actions from the Communications Panel	3		To provide a 12 month update on the outcomes of the review that was reported to Committee in April 2023 (Head of Strategy and Innovation) (20 minutes)
<u>5 JUNE 2024</u>			

BRIEFING NOTES

<u>BRIEFING NOTES</u>			
TOPIC			DATE CIRCULATED
Briefing Note on Affordable Housing (Head of Housing and Environmental Health)			
Briefing Note - Neighbourhood Plans (Head of Planning Policy and Economic Development/Head of Planning and Building and Head of Community and Leisure)			
<u>TO BE INCLUDED IN WORK PROGRAMME</u>			
Round Table on Climate Action in the Community	4		To explore the role that communities can play in tackling climate change (Head of Planning Policy and Economic Development)

Cabinet Work Programme

October 2023

Further information

1. This is a formal notice under Regulation 9 of The Local Authorities (Executive Arrangements)(Meetings and Access to Information)(England) Regulations 2012. This edition supersedes all previous editions.
2. Documents submitted to the Cabinet or Cabinet Member(s) for decision will be in the form of a formal report, which if public and non-urgent, will be available for public inspection on this website at least 5 clear working days before the date that the decision is due to be made.
3. Background papers for such reports are listed in this Programme where their identity is known in advance of the report being written.
4. Documents shown will be available from the Democratic Services Manager at Test Valley Borough Council, Beech Hurst, Weyhill Road, Andover, Hants, SP10 3AJ. They can also be contacted at admin@testvalley.gov.uk.
5. Please note that additional documents relevant to those matters mentioned in the Work Programme may be submitted to the decision maker.
6. Whilst the majority of the Cabinet's business at the meetings listed in this Work Programme will be open to the public and media organisations to attend, this is formal notice under the above regulations that part of the Cabinet meetings listed in this Work Programme may be held in private because the agenda and reports for the meeting will contain exempt information under Part 1 of Schedule 12A to the Local Government (Access to Information) Act 1985 (as amended) and that the public interest in withholding the information outweighs the public interest in disclosing it.
6. To view details of the members of the Council's Cabinet who will be making these decisions, please click the link below:
[Cabinet Members](#)

KEY DECISIONS

A key decision is one which is likely

1. to result in the local authority incurring expenditure which is, or the making of savings which are, significant having regard to the local authority's budget for the service or function to which the decision relates;
- or
2. to be significant in terms of its effect on communities living or working in an area comprising two or more wards or electoral divisions in the area of the local authority.

The Council's thresholds are

- | | | | |
|----|---|---|------------------|
| a. | Decisions on spending which are within the annual budgets approved by the Council | NO THRESHOLD | NOT KEY DECISION |
| b. | Decisions on cash flow, investments and borrowings. | NO THRESHOLD | NOT KEY DECISION |
| c. | Decisions for spending or savings outside the budget, or included in the annual budget with reservations. | SPENDING EXCESS OF £75,000 PER ITEM IS A KEY DECISION | |

Arrangements for making representations to the cabinet regarding decisions contained within the work programme

A member of the public may address the Cabinet in accordance with the Public Participation Scheme. Notice must be given to the Democratic Services Manager by noon on the day before the meeting.

Members of the public are welcome to write to the appropriate Head of Service as listed in the Work Programme on any matter where a decision is to be made.

ANNEX 2

Date of Decision	Item	Key Decision	Decision maker	May include information which is not to be made public*	Documents to be submitted for consideration	Head of Service	Notice of proposed decision first published
15 Nov 2023 Romsey	Capital Programme Update	No	Council	Open	Report of the Finance and Resources Portfolio Holder	Head of Finance and Revenues	20 Jan 2023
15 Nov 2023 Romsey	Asset Management Plan Update	No	Council	Open	Report of the Finance and Resources Portfolio Holder	Head of Finance and Revenues	20 Jan 2023
15 Nov 2023 Romsey	Corporate Financial Monitoring (6 months)	No	Cabinet	Open	Report of the Finance and Resources Portfolio Holder	Head of Finance and Revenues	20 Jan 2023
15 Nov 2023 Romsey	Test Valley Local Development Scheme	No	Cabinet	Open	Report of the Planning Portfolio Holder	Head of Planning Policy and Economic Development	15 Sep 2023
15 Nov 2023 Romsey	King John's House	No	Cabinet	Open	Report of the Community, Leisure and Tourism (including Diversity and Inclusion) Portfolio Holder	Head of Planning Policy and Economic Development	30 Oct 2023
20 Dec 2023 Romsey	Fees and Charges	No	Cabinet	Open	Report of the Finance and Resources Portfolio Holder	Head of Finance and Revenues	20 Jan 2023

ANNEX 2

20 Dec 2023 Romsey	Regeneration Financial Strategy	Yes	Cabinet	Open	Report of the Finance and Resources Portfolio Holder	Head of Finance and Revenues	4 Oct 2023
20 Dec 2023 Romsey	Property Matters	Yes	Cabinet	Part exempt	Report of the Finance and Resources Portfolio Holder	Head of Property and Asset Management	6 Nov 2023
20 Dec 2023 Romsey	Council Tax Support Scheme 2024/25	Yes	Council	Open	Report of the Finance and Resources Portfolio Holder	Head of Finance and Revenues	18 Jul 2023
31 Jan 2024 Andover	2024/25 Revenue Budget Update	No	Cabinet	Open	Report of the Finance and Resources Portfolio Holder	Head of Finance and Revenues	18 Jul 2023
31 Jan 2024 Andover	Allocation of Community Infrastructure Levy (CIL) Funds - Community Projects Reserve	Yes	Cabinet	Open	Report of the Planning Portfolio Holder	Head of Planning and Building	4 Sep 2023
31 Jan 2024 Andover	Corporate Financial Monitoring	No	Cabinet	Open	Report of the Finance and Resources Portfolio Holder	Head of Finance and Revenues	6 Sep 2023
28 Feb 2024 Romsey	Preventing Homelessness and Rough Sleeping Strategy 2023-2026	No	Cabinet	Open	Report of the Housing and Environmental Health Portfolio Holder	Head of Housing and Environmental Health	20 Jan 2023
28 Feb 2024 Andover	2024/25 Revenue Budget	Yes	Cabinet	Open	Report of the Finance and Resources Portfolio Holder	Head of Finance and Revenues	18 Jul 2023

ANNEX 2

28 Feb 2024 Andover	Capital Programme Update	No	Cabinet	Open	Report of the Finance and Resources Portfolio Holder	Head of Finance and Revenues	18 Jul 2023
28 Feb 2024 Andover	Capital Strategy	No	Cabinet	Open	Report of the Finance and Resources Portfolio Holder	Head of Finance and Revenues	18 Jul 2023
28 Feb 2024 Andover	Treasury Management Strategy and Annual Investment Strategy Statement	No	Cabinet	Open	Report of the Finance and Resources Portfolio Holder	Head of Finance and Revenues	18 Jul 2023
28 Feb 2024 Andover	Equalities Objectives	No	Cabinet	Open	Report of the Democracy and Governance Portfolio Holder	Head of Legal and Democratic	9 Aug 2023
Romsey	Bourne House - Public Sector Decarbonisation Scheme	Yes	Cabinet	Open	Report of the Finance and Resources Portfolio Holder	Head of Property and Asset Management	10 Jul 2023

Agenda item title	Action	Owner	Comments
Annual Review of the Corporate Action Plan - Year 4 Review	Councillor Hassleman - Any affect on the private rental sector with the rise of Air B&B	Hollie French	Circulated 6 November 2023
	Councillor Gwynne requested more detail on the Rural Net Zero Business Service	Hollie French	Circulated 6 November 2023
	Councillor Parker requested stats on affordability of affordable homes	Hollie French	Circulated 10 November 2023
	Councillor Leech requested information on collecting cooking oil from local businesses and the source of the bio fuel for our refuse vehicles	Hollie French	Circulated 6 November 2023
Climate Emergency Action Plan Update	Information on the Electric Vans on order	Karen Eastley	Circulated 16 October 2023
	Information relating to Sport England Swimming Pool Fund	Karen Eastley	Circulated 16 October 2023
	Information relating to the community energy project	Karen Eastley	Circulated 16 October 2024
	Information on funding via the Local Electric Vehicle Infrastructure (LEVI)	Karen Eastley	Circulated 16 October 2025
	Information on the 18 EV charging sockets in TVBC car parks and number of public charging points in the Borough.	Karen Eastley	Circulated 16 October 2026
Impact of Revenue Funding for Community Bodies	Funding at local level and sharing more detailed performance monitoring in future reports	Dave Growcott	This will be applied to next year's report and asks how you would want him to capture/present the details in future reports.